

Coordinated Mobility Program

Section 5310

Enhanced Mobility of Seniors and Individuals with Disabilities

Grant Guidebook

FY 2025

Arizona Department of Transportation Multimodal Planning Division 206 South 17th Avenue, Mail Drop 340B Phoenix, AZ 85007

*This version supersedes all previous versions of this guide.



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Chapter One - Application Process

Introduction

The Multimodal Planning Division (MPD) of the Arizona Department of Transportation (ADOT) administers several Federal Transit Administration (FTA) grant programs for the State of Arizona. This guidebook details the program requirements for the FTA Section 5310 Enhanced Mobility of Seniors and Individuals with Disabilities grant program. ADOT refers to this program as the "Coordinated Mobility Program."

The Coordinated Mobility Program, FTA Section 5310, is a grant program that provides funding to assist with costs for mobility management activities, the purchase of capital equipment, and operations to improve mobility for seniors (sixty five years and over) and individuals with disabilities of any age. The goal of the Section 5310 Program is to improve mobility for seniors and individuals with disabilities by removing barriers to transportation services and expanding the transportation mobility options available.

ADOT works closely with regional transportation planning agencies to solicit, review and award grant applications under the Coordinated Mobility Program. In rural areas of Arizona these agencies are Council of Governments (COG). In urbanized areas, Metropolitan Planning Organizations (MPO) fills this role. Many MPOs have partnered with COGs to provide a regional approach for both the rural and urban coordination.

This Guidebook provides basic information needed to understand what is required to apply for Section 5310 grant funds as well as what the program responsibilities are once funded.

Each grant agreement contains additional language regarding federal guidelines and it is the responsibility of every sub-recipient who receives 5310 FTA funds, distributed by and through the State of Arizona, to understand and adhere to the guidance in all resources referenced.

Program Updates - New for 2025

- Coordinated Plan changed to reflect FTA title "Coordinated Public Transit Human Services Transportation Plan.
- FTA has stressed in their updated circulars that recipients of 5310 funding are required to ensure there is no duplication of services among eligible agencies providing Section 5310 services.
- The population area section has been updated.
 - o 2 Large urban areas in the MAG region are not eligible for ADOT funding since those areas are apportioned their own funds and must apply to MAG for funding in these areas.
 - o 2 new Small urban areas (Bullhead City and Maricopa) are now eligible for small urban funding only.
- Capital equipment purchases are one time purchases. If an item requires a monthly payment then that item is considered an operating cost.
- Vehicle use section has been added. Vehicles are to be used first for program-related needs for which
 a Section 5310 Award is made and then to meet other Federal programs or project needs, providing
 these uses do not interfere with the project activities originally funded. Subrecipients are encouraged

to also provide service to seniors and people with disabilities not affiliated with their agency and the general public. If unable to provide service, subrecipients must, when practicable, make the vehicle itself available to provide transportation service to other seniors and people with disabilities at times the agency is not using the vehicle for award-related purposes.

- Public Transportation Projects that Exceed the Requirements of the ADA section has been expanded to add two additional eligible activities:
 - Acquisition of vehicles and equipment designed to accommodate wheelchairs that are larger than 30"x 48" and/or weigh more than 600 pounds.
 - Installation of additional securement locations in public transit buses beyond minimum ADA requirements.
- Non-Profits, tribes or local government agencies that receive less than \$35 million in federal funding are eligible to apply a de minimis indirect cost rate of up to 15 percent as long as they do not have an approved rate in effect.
- FTA Direct Recipients and Tribes may now be eligible to transfer the preliminary award of ADOT Section 5310 funds to FTA and then the Direct Recipient or Tribe would apply directly to FTA for the funding.
- Subrecipients that operate services open to the public are required to report additional information to ADOT Section 5310 staff each year to comply with FTA NTD reporting requirements.
- Vehicle sales procedures have been updated in accordance with FTA requirements. When vehicles are sold and the vehicle is sold for \$10,000 or less, the recipient may retain the full proceeds from the disposition. If the proceeds are greater than \$10,000, the recipient may retain \$5,000 and the percentage of the local share of the original award. The remaining funds must be returned to ADOT and ADOT must return the funding to FTA. Subrecipients can no longer deduct selling and handling expenses from the reimbursement for the Federal Share of sales proceeds.
- Chapter 3 Federal Requirements updated to reflect all current federal overlay requirements and this chapter has been alphabetized for easier reference.

Grant timeline

5310 Grant Cycle	
ADOT posts the 2025 Notice of Funding Availability (NOFA) and Guidebook.	January 21, 2025
ADOT opens E-Grants applications See NOFA for new Log-in link	January 21, 2025
Applications due in E-Grants system	March 6, 2025
Federal Fiscal Year 2025 Begins	October 1, 2025
Budget Reviews for Year 2	Spring 2025
Year 2 preliminary awards announced	May 2026
Year 2 Funds Available for expenditure	October 2026
Application Opens for New 5310 Grants	Early 2027
2021 Contracts End	September 30, 2027

Regional Mobility Management Grant Cycle	
Egrants Opens for Regional Mobility Management Grant Applications	January 2026
Regional Mobility Management Applications Due	February 2026
Coordinated Public Transit - Human Services Transportation Plans Due	March 31, 2026
Preliminary Awards Announced	May 2026
Appeals Due 10 days after Awards released	May / June 2026
2022 Mobility Management Grant Agreement Executed by ADOT	October 2026
Exhibit A's signed / New 2022 Funding Available	October 2026
2022 Mobility Management Grant Agreement End	September 30, 2028

^{*}Timeframes are approximate and subject to change. Awards are dependent on FTA approval of ADOT grant application.

Grant Roles & Responsibilities

Arizona Department of Transportation (ADOT)

ADOT is a statewide transportation agency that delivers a range of transportation programs and grants to serve Arizona residents and businesses. Primary responsibilities include:

Designated recipient of funding from the Federal Transit Administration (FTA)

- Program Oversight & Grant Agreement Administration FTA requires each state to manage program oversight. Each ADOT subrecipient grant agreement contains FTA requirements, which upon signing, each agency agrees to adhere to the terms and conditions contained in the grant agreement.
- ADOT performs oversight throughout the grant cycle. ADOT considers risk in selecting oversight methods and agencies to review. Oversight may include: Vehicle Inspections, Site Visits, and Audits, or other oversight as needed.
 - Vehicle Inspections ADOT requires vehicles to be inspected annually and offers inspections through the ADOT Equipment Services (EQS).
 - Site Visits State visit to agency to verify if grantee is compliant with government requirements and providing the adequate service referenced in their application.
 - Audits Audits may review any records required by the grant which show compliance with the program requirements. A financial audit may be a formal review of an agency's financial records, verifying funding awarded has been spent appropriately.
- Expense Reimbursement ADOT will review and either reject or pay Reimbursement requests within 30 days of submission.
- Performance and Progress reports.
- Procurement Ensure contract administration compliance to government regulation and contract terms.
- Asset Management Management of equipment inventory and maintenance.

COG/MPO Responsibilities

ADOT works closely with the COG or MPO in each region and these organizations have significant responsibilities in assisting ADOT in managing the Section 5310 grant process. Major responsibilities include:

- Develop and maintain the regional Coordinated Public Transit Human Services Transportation Plan which includes:
 - o Stakeholder involvement
 - o Inventory of available services and resources including: transportation providers and their services, fleet inventories and availability, and key human service programs and how transportation is provided to those human service clients
 - o Assessment of transportation needs for targeted groups of people including supporting demographic and employment data
 - o Evaluation of areas of redundant transportation service and gaps in service
 - o Identification of coordination actions and strategies to eliminate or reduce duplication in services, to improve customer access to services and to improve utilization of resources
 - o Priorities for projects, strategies and actions (including vehicle replacement plans)
 - o Annual listing of projects eligible for funding in the region.
- Prioritize regional project funding recommendations based on Coordinated Public Transit Human Services Transportation Plan defined goals and objectives, as well as funding availability.
- Provide regional technical assistance to applicants and sub-recipients in complying with federal and state grant requirements.
- Coordinate transportation activities in the region within a mobility management framework.
- Any and all duties and deliverables associated with the scope of work attached to every Mobility Management grant agreement.

Applicant Responsibilities

- Each ADOT 5310 grant agreement contains FTA regulation requirements and upon signing, each agency agrees to adhere to terms and conditions contained in the grant agreement and communicate with ADOT staff promptly.
- Work directly with local COG or MPO staff on Section 5310 program requirements. (see Mobility Manager contacts in the Appendix)
- Participate actively in a regional coordinating council in order for projects to be considered for funding.
- Utilize awarded vehicles and capital equipment from ADOT for the useful life of the item.

- Expend awarded funds in the grant agreement period according to ADOT guidelines. Sub-recipients must submit reimbursement requests and grant agreement and expenditure reports to ADOT at least quarterly but no more than monthly.
- Maintain accurate financial, operating and maintenance records and make them available for audit and site visits.
- Maintain collision and comprehensive insurance on awarded vehicle (s) and all applicable insurance requirements as outlined in the ADOT Grant Agreement.
- Commit to coordinate with other transportation providers in the area of proposed/existing service with awarded vehicles.
- Integration of coordination into transportation program activities through policies, budget, and staffing authorizations.
- Commit to leverage vehicle usage and other assets between regional partners during peak and non-peak times

Planning

Regional Coordinated Public Transit - Human Services Transportation Plan

All projects funded under the Coordinated Mobility Program must be "included in" (specifically described in and consistent with) a coordinated public transit-human services transportation plan developed and approved through a process that includes participation by:

- Seniors
- Individuals with disabilities
- Representatives of public, private, and non-profit transportation and human service providers
- Other members of the public

If applying for a project that is consistent with the Coordinated Public Transit - Human Services Transportation Plan but not specifically described or prioritized in the text, projects need to be listed in the annual amendment to the plan containing the current project list in order to be considered eligible for funding. It is anticipated that any newly added projects will become part of the ongoing planning process and included automatically in future Coordinated Public Transit - Human Services Transportation Plan project lists. Those who are unsure on whether their proposed project is eligible based on these planning requirements should contact their regional COG or MPO.

The State of Arizona is divided into thirteen planning regions. To view your specific planning area, click on the **Districts Map** link under COG/MPO Quick Links on <u>ADOT's Planning Web Site</u> to find your local COG / MPO contact. Regional Mobility Managers serve as a liaison to 5310 agencies to provide support in their application process and program. The Mobility Manager contacts can be found in the Guidebook appendix or on the ADOT Transit website and are usually part of the MPO or COG staff. Coordinated Public Transit - Human Services Transportation Plans are developed for one or more regions of the state. For key elements of this plan please contact your COG/MPO. Coordinated Public Transit - Human Services Transportation Plans meeting all standards will be approved for four years with an annual update that includes projects eligible and prioritized for funding for the upcoming Coordinated Mobility Program

grant cycle. Note that a region's Coordinated Public Transit - Human Services Transportation Plan may be updated as needed to reflect the implementation of a mobility management program and/or changes in strategies.

Metropolitan and Statewide Transportation Planning

Projects identified in the coordination planning process and selected for FTA funding must be incorporated into both the Transportation Improvement Program (TIP) and Statewide Transportation Improvement Program (STIP) in Urbanized Areas (UZAs) with populations of 50,000 or more; and incorporated into the STIP for rural areas less than 50,000 in population. Use this maplink to determine if your agency qualifies under Urban, Small Urban or Rural.

Eligibility Requirements

Eligible Applicants

Section 5310 funds eligibility is limited *primarily* to private non-profit organizations; however, public and private agencies are eligible in certain circumstances described further below. Applicant eligibility is determined at the time of application; supporting documentation must be submitted with the application.

Private Non-profit Organizations. The private not-for-profit organization is the primary eligible applicant and must have evidence of non-profit status (Proof of 501(c) status/IRS non-profit determination letter).

State or local government Authority, Tribal Government. Government agencies that provide transportation service to seniors and/or persons with disabilities can apply if they certify to ADOT that no private non-profit organization(s) is readily available in the service area to provide the needed service. The operational definition of "readily available" implies agencies that are also "capable and willing." Evidence of this certification is demonstrated by submittal of contact letters, support letters, outreach materials, Coordinated Public Transit - Human Services Transportation Plan meeting minutes, etc....

Public Agencies, such as Council of Governments (COGs) or Metropolitan Planning Organizations (MPOs). COGs and MPOs are eligible to apply to ADOT for Regional Coordination activities. For a governmental authority to take a lead role in overseeing such a project the State must approve this role and it must be reflected in regional coordination planning activities. Evidence of this approval is demonstrated by submittal of contact letters, support letters, outreach materials, Coordinated Public Transit - Human Services Transportation Plan meeting minutes, etc. documenting the COG/MPO is the lead agency.

Operators of Public Transportation may receive 5310 funds directly or indirectly through another eligible recipient. If the operator is a public agency then they must certify to ADOT that no private nonprofit organization(s) is readily available in the service area to provide the service.

Private Taxi Operators as Eligible Sub-Recipients. Private operators of "public transportation" are eligible sub-recipients. The FTA definition of "public transportation" is regular, continuing shared-ride surface transportation services that are open to the general public or open to a segment of the general public defined by age, disability or low income. Private taxi companies that provide shared-ride on demand service to the general public on a regular basis are operators of public transportation and are eligible sub-recipients. A "shared-ride," means two or more passengers in the same vehicle who are otherwise not traveling together.

- Similar to the general public and ADA demand response service, every trip does not have to be shared-ride in order for a taxi company to be considered a shared-ride operator, but the general nature of the service must include shared rides.
- Local (Municipal/State) statutes or regulations, or company policy will determine whether a taxi company provides shared-ride or exclusive-ride service.
- Exclusive-ride taxi companies are not eligible sub-recipients but may participate in the Section 5310 program as contractors. Exclusive-ride taxi companies may receive Section 5310 funds to purchase accessible taxis under contract with a state, designated recipient or eligible sub-recipients such as a local government or non-profit organization.

Eligibility Certification

Applicants will be required to certify eligibility in two ways:

- Application Process Applicants are required to identify agency type and submit the appropriate documentation to verify eligibility. ADOT will evaluate certifications and documents to determine eligibility.
- Regional Coordination Planning Identification requires that eligible Section 5310 projects be determined at a regional level, prioritized according to the plan's goals and objectives, and included in the plan annually. Regions will be required to ensure there is no duplication of services among eligible agencies providing Section 5310 services.

Population Area Designations

The Census Bureau defines state population areas as follows:

- Non-urbanized (rural) area area with population under 50,000; includes all areas outside of an urbanized area.
- Small-urbanized area (UZA) area with population of at least 50,000 but less than 200,000. Small-urbanized areas are Casa Grande, Bullhead City, Flagstaff, Lake Havasu City, Maricopa, Prescott Valley Prescott, Sierra Vista, and Yuma.
- Large urban areas area with populations of at least 200,000 at the time of the most recent decennial census. Large UZAs are Phoenix Mesa Scottsdale, West Phoenix Goodyear Avondale and Tucson.

There is a section in the application that requires agencies to locate their primary area(s) of service via an ADOT map website link and to provide information regarding what percentage of their service is located in either the non-urbanized, small-urbanized, or large-urbanized areas of the state. Since the Section 5310 funding is provided based on these designations, the information provided by the applicant is an important factor in determining the best way to allocate project funds by designated population service area.

Federal guidelines allow large urbanized areas (UZAs) to directly administer Section 5310 funds. Arizona has three large urbanized areas: the Phoenix–Mesa - Scottsdale UZA and the West Phoenix - Goodyear - Avondale UZA, located in the MAG region and the Tucson UZA, located in the PAG region.

For the 2025 application cycle, all regions in the State, with the exception of the Phoenix-Mesa - Scottsdale UZA and West Phoenix Goodyear - Avondale UZA, which are part of the MAG region, are eligible to apply

through ADOT for Section 5310 funds. The Phoenix-Mesa - Scottsdale UZA and West Phoenix - Goodyear - Avondale UZA **do not** use ADOT to administer their Section 5310 funding. Applicants apply directly to MAG for the FTA funding managed by the City of Phoenix. Applicants providing 51% of their service in the rural areas of the MAG region may still apply to ADOT for 5310 funds.

Urbanized areas are designated by boundaries dictated by the 2020 US Census. In the appendix section, you will find the MAG Urbanized Map to help determine if your agency should apply to ADOT or to MAG / City of Phoenix directly for Section 5310 funds. If after review, there still remains any question as to what service area or primary agency address falls within the Phoenix-Mesa-Scottsdale UZA or West Phoenix - Goodyear - Avondale UZA, please contact your ADOT Section 5310 Program Manager.

ADOT administers Section 5310 funding for the Tucson UZA. The Tucson UZA is apportioned a specific amount to fund projects and in coordination with PAG will dictate how the funds are spent in their regional Coordinated Public Transit - Human Services Transportation Plan goals and objectives.

Eligible Projects

Capital projects that meet the specific needs of seniors and individuals with disabilities when public transportation is insufficient, unavailable or inappropriate are the principle purpose of the 5310 program and must be funded at a **minimum** of 55% of the federal 5310 formula funding received into the program. Funding is available for capital and operating expenses to support the provision of transportation services to meet the specific needs of seniors and individuals with disabilities and may also be used by the general public. Projects must be carried out by an eligible applicant.

Capital Equipment and Maintenance

Agencies can apply for software, hardware, computers, AVLs, etc. to support a single agency's needs or coordinated dispatch and scheduling efforts. However, coordinated dispatch center equipment must be applied for under the Other Capital section and the technology and equipment needed must be supported by a written assessment (Systems Engineering Analysis) and included in the Arizona Statewide ITS Architecture Plan. Also, ADOT is not supportive of single radio or computer requests unless that request is tied to a need for coordinated dispatch services. Capital equipment purchases are one time purchases. If an item requires a monthly payment then that item is considered an operating cost.

Agencies can apply for Preventive Maintenance which FTA defines as "All maintenance costs related to vehicles and non vehicles. Specifically, it is defined as all the activities, supplies, materials, labor, services, and associated costs required to preserve or extend the functionality and serviceability of the asset in a cost effective manner, up to and including the current state of the art for maintaining such an asset."

Vehicle Requests

ADOT conducts the procurement for Section 5310 funded vehicles. Therefore, vehicle types and sizes obtained are pre-determined by ADOT at the time of application. ADOT utilizes the State's procurement contract for all vehicles; final vehicle pricing is determined by the State's contract. A sample vehicle list is provided in the application, but vehicle purchases will depend upon contract and manufacturer availability.

Most Frequently Requested ADOT Procured Vehicles

Modified Vehicles:

- Cutaway With Lift 9 Passenger Raised-roof "body-on-chassis cutaway" with wheelchair lift, seats up to nine (9) ambulatory passengers and has 2 wheelchair positions (less ambulatory capacity with wheelchair occupancy);
- Cutaway With Lift –12/14 Passenger Raised-roof "body-on-chassis cutaway" with wheelchair lift, seats twelve (12/14) ambulatory passengers and has 2-4 wheelchair positions (less ambulatory capacity with wheelchair occupancy); An additional 2 passenger fold-away seat is available with this weight class
- Maxi-van with Lift: An 11 or 12 passenger (including driver) van with a wheelchair lift;
- Minivan with Ramp: Minivan with at least one (1) wheelchair position and manual accessibility ramp, seats up to five (5) ambulatory passengers (less or no ambulatory capacity with wheelchair occupancy). Since this has limited seating, requests for this type of vehicle will review on a case-by-case basis;

Non-Modified Vehicles - (availability limited due to Buy America Requirements)

- Maxi-van No Lift: A Twelve (12) passenger (including driver) standard van without a wheelchair lift/ramp; and
- Minivan No Ramp: A Seven (7) passenger (including driver) minivan without a wheelchair lift/ramp.
- SUV: An Five (5) or Seven (7) passenger 4x2 or 4x4 no wheelchair lift or ramp available. Equivalent Certification is required.

Vehicle Accessibility: Providing wheelchair and other mobility device accessibility to local areas is a high priority under the Section 5310 Program to meet the growing needs of individuals of all ages with mobility-impairments. However, applications for non-accessible vehicles will also be considered by ADOT if that type of vehicle best meets an agency's needs and a buy america compliant vehicle is available. In order to acquire a non-accessible vehicle, applicants must certify adequate ADA-compliant "Equivalent Service."

Equivalent service means that in order to obtain a non-accessible vehicle, an applicant must already have in its fleet or under contract, regular, guaranteed availability of an ADA-compliant wheelchair-accessible vehicle(s), in reliable and safe operating condition, to serve the area targeted by the application, as well as qualified drivers to operate it. The agency must be able to provide accessible service on a scheduling and capacity basis that is equal to that provided by non-accessible vehicles. If equivalent service is by contract, the contractor must have a back-up plan in order to ensure that equivalent service is available. The Certificate of Equivalent Service is included in this Guidebook as an attachment. Failure to provide Equivalent Service will preclude your agency from receiving an award.

Feedback on vehicle types and needs assists ADOT in the selection process. Coordination with the COG / MPO to select vehicles or equipment not listed above may not result in a change during an application round, but will be considered for future procurements.

Vehicle Use

Vehicles are to be used first for program-related needs for which a Section 5310 Award is made and then to meet other Federal programs or project needs, providing these uses do not interfere with the project activities originally funded. Subrecipients are encouraged, to the extent feasible, to also provide service to

seniors and people with disabilities not affiliated with their agency, as well as to the general public, on an incidental basis if such service does not interfere with transportation services for seniors and people with disabilities. Even in situations in which it is not feasible for the agency to provide services to those in the community beyond its own clients, that agency must, when practicable, make the vehicle itself available to provide transportation service to other seniors and people with disabilities at times the agency is not using the vehicle for award-related purposes.

Eligible Trip Purpose

Equipment provided through this program may be used for all trip purposes for seniors and disabled populations. Transportation trip locations include:

- Medical appointments
- Employment
- Social services and facilities
- Meals (not meal delivery)

- Rehabilitation services
- Shopping
- Recreational and social activities

Trip Purpose Exceptions:

Vehicles and related equipment <u>may not</u> be used for the following purposes:

- To deliver meals **primarily** to persons in their homes. Sub-recipients may coordinate and assist in providing meal delivery service for homebound individuals as long as the delivery service does not conflict with the delivery or reduce public transportation service to passengers.
- To provide emergency medical transport or ambulance service on a regular basis.
- Use transportation to engage in regularly scheduled school bus service or charter bus service. Section 5310 sub-recipients may operate multi-functional vehicles that meet the safety requirements for school transportation, but may not provide exclusive school service.
- Vehicles must be able to transport individuals for the purpose of specialized transportation and not be used as staff support vehicles.

Applicants are encouraged to coordinate their services with public transit operators, and others, especially when it supports the mobility of seniors and individuals with disabilities.

Capital - Mobility Management

Mobility Management is considered a capital project and expense under the Section 5310 program. Mobility Management projects consist of several different types of activities and are intended to build coordination among existing public and private transportation providers with the result of expanding the availability of service.

Projects which support the coordination of transportation services, public or otherwise, is a top priority for ADOT under the 5310 program.

Regional Mobility Managers are required to:

- Undertake the necessary planning work required to manage the regional Coordination Planning process;
- Coordinate transportation provider partnerships,

- Implement coordination actions through formation and oversight of local coordination councils,
- Coordinate vehicles and other capital resources;
- Develop and provide information and referral services
- Oversee sub-regional coordination activities within their regions, and
- Monitor sub-recipient performance through site visits, and data collection and reporting.

Additional Mobility Management activities include and can be undertaken by Regional Mobility Managers or subrecipients:

- Planning and implementation of travel training programs.
- Transportation brokerages, and
- Planning and implementing centralized dispatch / one-call centers. The operations of transportation brokerages to coordinate providers, funding agencies and passengers are eligible as mobility management capital projects.

Mobility managers will use these tasks to achieve the regional and state priorities and assist in determining what other projects agencies should be applying for at both the regional and sub-regional levels.

Given limited funding resources at the regional and state level, the regional mobility manager positions are tasked with:

- Establishes mechanisms to share resources, i.e. vehicles, joint trainings, or other services and supplies.
- Identify appropriate regional fleet size required to serve local and regional transportation needs and maintenance methods to keep vehicle fleet in state of good repair.

Applications for mobility management projects should only apply when their project or idea has evolved and been appropriately vetted through the coordination planning process..

Other Eligible Capital and Operating Projects

Projects which are designed to support Public Transportation projects may be eligible under the FTA circular, but are not part of the 55% traditional 5310 program, as defined by FTA, are generally funded under operating.

Operating

Operating projects must be for public transportation services that address the mobility needs of seniors and individuals with disabilities when public transportation is insufficient, inappropriate or unavailable and meet at least one of the following purposes:

- Exceed the minimum requirements of the ADA
- Improve access to fixed-route service and decrease reliance by individuals with disabilities on complementary ADA paratransit service.
- Provide alternatives to public transportation that assist seniors and individuals with disabilities with transportation.

Projects provided operating funds must be targeted toward meeting the transportation needs of seniors and individuals with disabilities. FTA encourages projects that are open to the public as a means of avoiding unnecessary segregation of services. ADOT prioritizes operating funds to subrecipients that serve the general public as well as their client base.

There is no federal requirement to spend any program funds on operating projects, and only a maximum of 35% of the formula apportionment may be awarded to operating. Exceptions will be noted in the NOFA. Regions in which operating funds are allocated must show vehicle fleets are in a state of good repair and operating funds leverage the resources of other programs.

Examples of Eligible Operating Projects

Public Transportation Alternatives that Assist Seniors and Individuals with Disabilities

- Supporting the administration and expenses related to voucher programs for transportation services offered by human service providers. This activity is intended to support and supplement existing transportation services by expanding the number of providers available or the number of passengers receiving transportation services. Vouchers can be provided to purchase rides for: a) mileage reimbursement as part of a volunteer driver program; b) taxi trips; or c) trips provided by a human service agency. Transit passes or vouchers for use on existing fixed-route or ADA complementary paratransit service are not eligible.
- Supporting volunteer driver and aide programs. Volunteer driver programs are eligible for costs associated with administration, driver recruitment management, safety, background checks, scheduling, mileage reimbursement, and insurance associated with volunteer driver programs.

Public Transportation Projects that Exceed the Requirements of the ADA

- Expansion of paratransit service parameters beyond the three-fourths mile required by the ADA;
- Expansion of current hours of operation for ADA paratransit services that are beyond those provided on the fixed route services;
- The incremental cost of providing same day service;
- The incremental cost (if any) of making door-to-door service available to all eligible ADA paratransit riders, but not on a case-by-case basis for individual riders in an otherwise curb-to-curb system; and
- Enhancement of the level of service by providing escorts or assisting riders through the door of their destination.
- Acquisition of vehicles and equipment designed to accommodate wheelchairs that are larger than 30"x 48" and/or weigh more than 600 pounds when occupied and labor costs of aides to help drivers assist passengers with oversized wheelchairs. This would permit the acquisition of lifts with a larger capacity modifications to lifts with a 600 pound design load, and the acquisition of heavier duty vehicles for paratransit and/or demand-response service in order to accommodate lifts with a heavier design load, and
- Installation of additional securement locations in public transit buses beyond minimum ADA requirements.

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Eligible Project Expenses

Eligible Costs

ADOT's policy is that eligible costs applied for under both operating and mobility management projects must be considered direct project costs.

Direct costs are those expenses that can be associated on a one-to-one basis with a given service. Examples are driver wages, fuel, and maintenance costs. ADOT allows both operating and administrative costs to be considered as direct costs. Administrative costs are only eligible if they are direct costs that support transportation service or mobility management specific duties. If an administrative cost is shared and an agency can clearly document through timesheets and other related documentation the amount of time spent on transit operating or mobility management related activities, then this cost will be considered in the application for funding and reimbursement. There still has to be a direct one-to-one relationship though with the shared administrative cost for it to be eligible.

Many of the direct costs of transportation are variable costs. Variable costs change with the amount of service provided. Vehicle operations costs are usually the bulk of direct costs considered for Section 5310 program reimbursement. Please note that administrative costs, such as the time that support staff spends working on a Section 5310 administrative activities cannot be included as a direct expense.

The only exception is for those agencies with approved Indirect Cost Allocation Plans (ICAP) that have been approved by their cognizant agency and submitted to ADOT. Applicable indirect costs can be applied for under operating and mobility management projects by agencies with a submitted and approved ICAP.

Indirect costs are those which cannot be associated on a one-to-one basis with a given transportation service. Some public transit systems, such as units of local government, or multi-purpose non-profit organizations, perform many departmental or program functions and would likely incur indirect expenses. In these cases, the expenditures benefit not only transit but also other programs and departments. The majority of these shared or indirect costs are administrative costs. These costs cover items such as planning, accounting, and legal services. Shared costs are generally fixed costs. Fixed costs are those that do not change with the amount of service provided.

Administrative costs that are considered indirect costs (not directly related to the transportation project or derived from an indirect cost allocation plan) are not eligible expenses without an approved ICAP on file with ADOT. ICAPs should be submitted at time of application. ICAPs without a federal cognizant agency will be reviewed by ADOT if all needed documents are provided. ADOT staff will then review the plan and provide approval or denial. An ICAP can only be applied if it has been submitted and approved prior to the grant agreement execution. Non-Profits, tribes or local government agencies that receive less than \$35 million in federal funding are eligible to apply a de minimis indirect cost rate of up to 15 percent as long as they do not have an approved rate in effect.

In the application, under the operating project request, there is only one line item budget that must be completed for each project to reflect the total costs of the project. For mobility management project requests, only the proposed project year of expenses should be defined. In the application's narrative below the budget section, applicants can define the expense categories where Section 5310 funds should be assigned if awarded. Each year of each project such as operating, or mobility management must be applied for separately as its own project.

Cost Reimbursement Criteria

To be allowable for reimbursement under the Coordinated Mobility Section 5310 Program, costs must also meet the following general criteria:

- o Be necessary and reasonable for proper and efficient performance and administration of the project;
- o Be an eligible expense;
- o Be treated consistently. A cost may not be assigned to the grant as a direct cost if any other cost incurred for the same purpose in like circumstances has been allocated to a grant as an indirect cost;
- o Be determined in accordance with generally accepted accounting principles;
- o Not be included as a cost or used to meet cost sharing or matching requirements of any other Federal award in either the current or a prior grant period;
- o Be the net of all applicable credits; and
- o Be adequately documented in a system generated financial summary, or Excel spreadsheet, accompanied by appropriate backup documentation (i.e. invoices, payroll, etc.), which identifies an expense amount, matching that shown on the invoice.

Funding and Application Requirements

Overview

Pursuant to federal law, a minimum of 55 percent of the available program funds in each urbanized and non-urbanized areas must be used to support traditional projects that are designed to meet the special needs of seniors and individuals with disabilities that are planned, designed and carried out by eligible entities. Traditional projects include the purchasing of buses, vans, wheelchair lifts, ramps and transit-related technology systems.

Ten percent of the funds are allocated to ADOT for administration of the 5310 program. No more than 35 percent of the remaining program funds may be used for operating to support enhanced transportation projects. Enhanced transportation projects are those that exceed the requirements of the Americans with Disabilities Act (ADA), improve access to fixed-route service, decrease reliance by individuals with disabilities on complementary paratransit or provide alternatives to public transportation that assist seniors and individuals with disabilities.

Funding Availability and Priorities

State Priorities

ADOT has developed the following five objectives as the guiding program management principles.

- 1. Build a foundation of mobility management activities in ADOT's regions.
 - Maintaining regional mobility management throughout the state
 - Establishing partnerships among human service agencies, transit providers, and other stakeholders.
 - Developing measures to report progress toward mobility management goals.

- Administering a transportation coordination planning process that results in active and engaged regional coordinating councils and Coordinated Public Transit Human Services Transportation Plan that reflects the goals, objectives and activities of the region.
- 2. Ensure information and referral is available in the region and its sub-regions.
 - Information and referral refers primarily to developing resources and staff capacity to assist passengers in obtaining trips.
- 3. Capital investment decisions are made within the mobility management framework.
 - Within each region, coordination procedures must be in place to optimize the fleets of vehicles for service to seniors or individuals who have disabilities.
 - Replacement or expansion vehicles are selected based on the use of the vehicle, coordination with other providers and maintaining the region's vehicles in a state of good repair.
- 4. Regional and sub-regional mobility management priorities have been established and strategies and projects are identified for achieving these priorities.
- 5. Ensure that program sub-recipients have the capacity to provide services and effectively manage their grant funds from a program and financial perspective.

Application questions and evaluation criteria are designed to support these guiding principles. COG and MPO regions are to prioritize projects within this framework and funding decisions at the state level will support mobility management activities, capital equipment, and service operations that best meet the state defined objectives for the Section 5310 program.

Federal Funding Availability

ADOT principally uses two types of Section 5310 funding to support eligible projects, Formula funds and Surface Transportation Block Grant (STBG) funds. Formula funds can be used for all eligible projects in the rural and urbanized areas of the state. STBG funds can only be used for capital equipment and mobility management projects in the rural areas of the state. STBG funding is flexed to Designated and Direct Recipients and therefore ADOT is unable to award STBG flex funds to Small Urban and Urban projects. Please refer to the Section 5310 NOFA for estimated amounts by funding type.

Local Match Requirements

Capital

Capital projects funded under the Coordinated Mobility Program primarily utilize a local match ratio of 20% of the final invoice for all projects, including Mobility Management. Currently an additional administrative fee of 2% is added for vehicle capital equipment procurements conducted by ADOT on behalf of the sub-recipient. ADOT can provide different match ratios for capital projects, depending on the type of funding awarded and fund availability. ADA accessible projects may be eligible for a higher federal match such as 85%.

Local Match for ADOT Procured equipment (usually all vehicles), must be in monetary form, such as an agency check or cashier's check, and submitted to ADOT upon receiving the invoice for the vehicle local match.

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Mobility Management local match share can be either in cash *or* in-kind resources. Assurance of the availability of dedicated local funds in the form or cash match or in-kind resources is required at the time of application.

Operations

Projects funded under the Coordinated Mobility Program utilize a local match ratio of 50% for *operating* expenses. The federal share, which is also at a 50% ratio, cannot exceed 50% of the *total net operating deficit* of the service, which is defined as total operating expenses minus operating revenues (e.g., fares, donations in lieu of fares).

The equation to identify the total net operating deficit is:

Total operating expenses (minus) unallowable expenses (minus) fare-box and other operating revenue = Net Operating Expenses.

Unallowable expenses could include indirect cost expenses not supported by an approved indirect cost allocation plan.

Operating local match share can be either in cash *or* in-kind resources. Assurance of the availability of dedicated local funds in the form or cash match or in-kind resources is required at the time of application.

More information on sources of local match and the requirements involved with submitting in-kind as local match are described in greater detail below.

Local Match Sources

Cash Revenue

Although some revenue (income) can be used as local match, not all types of revenue can be used. As described above, fare-box or donation revenue from passengers to ride the service is not eligible local match revenue.

Revenue Overview

There are four major categories of revenue for transportation services:

- Fares
- Agency Contracts
- Grants and Other Governmental Payments
- Other Sources

Fares

Fares may be charged for senior and disabled transportation services as long as the fares do not exceed those required to operate service. In determining fair and reasonable charges, service providers should keep in mind the primary end-user/clientele group utilizing the services and their income status.

Fare-box revenue includes fares paid by senior and disabled passengers, pre-paid fare media used by passengers including multi-ride passes and tokens, route guarantees, pre-paid passes or other fare media purchased by a human service agency for distribution to its clients, and user-side subsidy arrangements. Fare-box revenues also include "private pay" fares where the customer pays the full cost of the service. Fare revenue must be reported on operating reimbursements and are split between the local and federal share.

Agency Contracts

Contract revenues are monies received from an entity (such as a human service agency, a hospital or medical plan, or a business) which contracts with a transit system to provide transportation for the passengers specified by the agency. Section 5310 sub-recipients have the option to use income from contracts to provide human service transportation to either 1) reduce the net operating project cost (use as fare revenue); or 2) provide as local match for Section 5310 operating assistance. The manner in which an agency applies income from these contracts affects the calculation of net operating expenses and, therefore, the amount of Section 5310 operating assistance the agency is eligible to receive.

This contract revenue is a valuable source of local matching funds. Transportation providers may be involved with many contracts, generally lasting for one year and negotiated annually. Funds received for agency contracts with a state, local social service agency, or a private social service organization may be treated as local match rather than federal funds, even though the original source of such funds may have been from another Federal program.

Grants and Other Governmental Payments

Any grant coming from the USDOT, including Section 5311 and Veterans Transportation and Community Living Grants, **cannot** be used as local match. Grants or payments from sources other than the US Department of Transportation (DOT) can be used as local matching funds. Sources include Older Americans Act Title III (typically funded by an Area Agency on Aging (AAA)), Temporary Assistance for Needy Families, and Community Service Block Grant funds.

Other Sources

Other sources of local match include local government appropriations, tax revenues, private donations not given in lieu of paying a fare for a ride (for example a cash donation from an individual or group that values the agency's services and wants to support the organization), and net income from advertising or concessions. Although it must be noted, that advertising on 5310 funded vehicles is not permitted by ADOT.

The Coordinating Council on Access and Mobility (CCAM) developed a <u>Federal Fund Braiding Guide</u> outlining the available funds which can be used as local match. The table on the next page provides examples of Non-DOT federal program funds that can be used as local match.

U.S. Department of Health and Human Services U.S. Department of Labor	0 0 0	Community Services Block Grant Head Start Older Americans Act Title III Temporary Assistance for Needy Families (TANF) Retired Senior Volunteer Program (RSVP) Senior Companions
U.S. Department of Interior Bureau of Indian Affairs	0	Indian Reservation Roads Program
U.S. Department of Housing and Urban Development	0	Community Development Block Grant

Non-Cash (In-Kind) Revenue

Non-cash, or in-kind match, such as donated goods and volunteer services, may be used as local match *only* if the applicant formally documents and can verify determination of the value of each non-cash match amount. Any non-cash match must represent a cost that would be eligible under the project in accordance with 2 CFR Part 200 Subpart E, cannot be used to match another Federal grant, and must be applicable to the grant period to which the cost is applied.

In-Kind Match Valuation Proposal

If in-kind revenue sources are listed as match for an application proposed project budget, the applicant is required to submit, in addition to the application, an *In-Kind Match Valuation Proposal*. This is formal documentation of how the value(s) of the in-kind match was determined for eligible grant activities. ADOT is providing a form, in the appendix section of this document, to complete and attach to the application for **every** third party contributed in-kind goods or service listed as in-kind match in the application's proposed project budget. For each third party good or service, the applicant must list the:

- Donor name;
- Item(s) or service(s) donated;
- Identification if the item donated is a "good" or "service";
- Fair market value (FMV).
- How the fair market value was determined. (See below for information on how to determine FMV.)

The **In-Kind Match Valuation Proposal** will need to provide necessary rationale and back-up documentation to show how costs are determined. Back-up documentation for goods and services should include donation receipts stating the donor, the item donated, and its fair market value. Volunteer time should include time cards and be charged at either the local prevailing wage or the wage rate paid to an employee performing similar duties.

Please note: In-kind match must come directly from an outside third-party source, i.e.: **not** from the applying agency. Services provided by an applicant's staff, regardless of their duty status, are valued at the actual cost to the agency *for cash match* and these costs are not considered in-kind contributions.

In-kind match should not be confused with indirect or overhead costs associated with the agency providing transportation service. In-kind match costs are not costs from within the agency that are shared amongst different departments or individuals doing multiple tasks. In-kind match is donated time or items coming from a third party contributor not involved with the agency in a paid manner.

Determining Fair Market Value (FMV)

There are multiple ways to determine the FMV of donated goods or services. This guidance is based on the 2 CFR 200.306 Cost Sharing and Code of Federal Regulations, Title 49 Section 18.24, *Match or Cost Sharing*, which is the U.S. Department of Transportation's regulations for match, in-kind match, and cost sharing.

For Donated Services:

Volunteers - Unpaid services provided to an applicant by an individual are valued at the pay for similar work in the applicant's organization. Request a valuation by your personnel staff of the job or, if the job is foreign to your agency, use minimum wage or seek private market value of the work in relation to the local labor market. A reasonable amount may be included for fringe benefits.

Employees of other organizations - When another organization furnishes, free of charge, the services of an employee in that employee's line of work, the services are valued at the employee's regular rate of pay inclusive of fringe benefits and overhead costs. If the services are in another line of work, then the value is calculated in the same manner as that for volunteers.

For Donated Use of Equipment/Space/Property (Title is retained by the donor):

Equipment or space - Equipment or space is valued at its fair market rental rate. State motor pool rates may be used for vehicles and rolling stock.

Land - If only the use of the land is required, and ownership is not necessary for grant purposes, then fair market rental of the land is used as the in-kind match amount.

For Donated Supplies/Equipment/Real Property (Title passes to the Applicant):

Supplies - Supplies are valued at their market value at the time of donation.

Equipment and buildings - The fair market value of equipment and buildings at the time of donation may be used for in-kind match.

Land or Buildings - If fee title ownership of land is necessary for the accomplishment of grant purposes, the appraised market value of the land may be counted as match.

FMV Examples

Below are examples of how to estimate and document the value of in-kind match.

Equipment/Goods: A 2012 Dodge Caravan with 30,000 miles is donated to Agency X, a non-profit organization that provides rides for their grant-funded specialized senior transportation program. Using Kelly Blue Book or a National Auto Dealership of America (NADA) Used Car Value Guide, both of which can be located on the Internet, determines the fair market value (FMV) of the donated van.

The condition of the van is considered "Good"; therefore, the value of the van via Kelley Blue Book is \$14,000.

Services: Maria Smith, an attorney who normally charges \$160 per billable hour, donates her services to Agency X. If she provides 10 hours of legal services, the in-kind market value would be \$1,600 (10 hours @ \$160/hour).

On occasion, Maria Smith volunteers her time to drive Agency X clients to appointments. In this case, the fair market value is based on the rate the agency pays its employed drivers. It is not her normal billable rate as an attorney. If the drivers' hourly rate is \$12.50/hour and she spends 4 hours driving for the agency, the in-kind value is \$50 (4 hours @ \$12.50/hour).

Application Requirements

Application Process

The application timeline and information regarding applying for 5310 funds are included in the ADOT FFY 2025 Section 5310 Notice of Funding Availability (NOFA).

Applicants must complete all required application forms and execute the grant agreement forms in the E-Grants system, as well as upload all required supporting documentation by the grant deadline identified in the NOFA. E-grants is the on-line program for all Transit Applications submitted to the Arizona

Department of Transportation. For the FY 2025 5310 application the new link to E-grants is: https://www.google.com/url?q=http://AZDOT-E-Grants.Intelligrants.com&sa=D&source=docs&ust=1735 919070565636&usg=AOvVaw1oyfzDTlktEd0t8J4a7k73. All users must register and be granted access. All users from an organization that need access to their application should register in E-grants prior to initiating an application. This ensures that they will be automatically assigned to the application.

For more step-by-step instructions on how to obtain login information, identify E-Grants user roles and submit the online application, please follow the "E-Grants User Guide" at www.azdot.gov/transitguidebooks (see More Information).

The 5310 Application is a 2-year application cycle and will be open in odd years. Applicants will need to apply for both years in the same application. Applicants that do not apply in 2025 will not have an opportunity to apply until 2027. At ADOT's discretion, ADOT may call for projects for new applicants in the off year. The regional mobility management application will occur in even years (2026) opposite from the rest of the program so that the mobility managers may support the application process for other grantees.

While ADOT awards for 2 years, the Federal Transit Administration (FTA) awards annually. Grantees will be awarded one year of funding in the first year. Grantees in good standing will be offered funding for year 2 when funds are made available from the Federal Transit Administration. Grantees that received funding awards in year 1 will have their grant agreement amended to include funding for year 2. Grantees with awards for year 2 only will receive an executed grant agreement from ADOT when FTA awards funding to ADOT for year 2.

Project Evaluation and Selection

Applications will be considered for funding based on the evaluation and selection criteria provided in this section. Specific criteria guide the development of the Coordinated Mobility Program and are related to the federal and state goals defined for the Section 5310 program. In order to ensure fair and equitable distribution of FTA funds, the criteria listed are used as the basis for review and selection of applications for program funding.

Applicants must have their projects listed in their Regional Coordinated Public Transit - Human Services Transportation Plans to be eligible. Please note that the information submitted in the application as well as regional input, geographic distribution, and information documented in the region's Coordinated Public Transit - Human Services Transportation Plan and the applicant's previous performance using prior year's grant funds for a project (as appropriate), will all be considered when reviewing and prioritizing a funding request. This approach includes placing additional emphasis on accountability and program management on the part of the applicant in the evaluation process.

The final decision on project selection and funding will be made by ADOT. with the exception of applications under the Tucson UZA in which the final decision on project selection and funding will be made by the City of Tucson and PAG. ADOT retains sole discretion in determining which projects will be funded and the amount of funds awarded to any given project, except in the Tucson UZA.

Project Threshold Criteria

Applications are first reviewed to ensure that all basic eligibility requirements are met. If an application does not meet basic threshold requirements, it may not be forwarded onto the ADOT Evaluation Review Committee for further evaluation and scoring. The threshold criteria are as follows:

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- Application materials were submitted on time.
- Applicant completed all questions and attached required documentation.
- Applicant certified and verified agency eligibility requirements.
- Project(s) applied for are eligible projects per FTA guidelines.
- Project(s) applied for are consistent with, and listed in, the Regional Coordinated Public Transit Human Services Transportation Plan.

Project Evaluation Criteria

The Section 5310 application is ranked according to three main project evaluation criteria categories, with multiple subcategories, to determine an overall score for a project application. This evaluation method combined with the regional prioritization decides the final award ranking. The three main project categories are:

- Project Management;
- Coordination; and
- Project Specific Criteria.

Under Project Specific Criteria, there are three subcategories for each project: Mobility Management, Capital Equipment, and Operating. Each main category holds a percentage weight and is combined to determine a total application project score (totaling 100%). Subcategories are also considered and make up a category score total.

In addition, some of the selection criteria include standards that must be met for continued funding. If these criteria categories are partially met (e.g. in one part of the region but not others) and an applicant is showing reasonable progress, justification can be provided for why funding should be continued. This information will be considered on a case-by-case basis.

The following is a general list of the evaluation categories and subcategories:

Project Management Criteria

- Current program sub-recipients are on track to fulfill their ADOT Grant Agreement Exhibit A scope requirements and are submitting timely, complete, and accurate project reimbursement requests and expending funds during the grant agreement period.
- Applicants have the staff, resources, and accounting systems necessary to manage federal funds.
- Applicants properly document the availability, source, and commitment of local match.
- Applicants describe their mission and the transportation services fit their mission.

Coordination Criteria

- Participation in regional coordination activities.
- Applicant's level of involvement in coordinating services or resources with other agencies.

• The transportation service effectively serves seniors and persons with disabilities and fits with the regional needs.

Project Specific Criteria

Mobility Management

- Foundation for Mobility Management; demonstrated support for mobility management among stakeholders and demonstrated coordination and relationship building.
- Timely and accessible Information and Referral
- Capital Investment Decisions
- Regional Prioritization process in place
- Appropriate mobility management activities and strategies have been identified and carried out to benefit the region.

Capital Equipment

Replacement Vehicles or Equipment:

- Age
- Mileage
- Need Based on Maintaining Regional Fleet in a State of Good Repair
- Local Vehicle Availability and Regional Resource Utilization

New/Expansion Service Vehicles or Equipment:

- New/Expansion Service Needs
- Existing Fleet Capacity
- Project Ability to Enhance Regional Coordination Efforts

Other Capital

- Applicant provides sufficient documentation of their needs and project benefits
- Cost / Benefit analysis supports the project

Operations

- Documentation of Need and Project Benefits
- Project Effectiveness and Performance Indicators
- Project Budget documents proposed utilization
- New/Expansion Service should provide a Service Implementation Plan

Award and Appeal Process

ADOT will post the preliminary awards on the ADOT website and notify agencies via email of the preliminary award decisions. Awards are finalized when FTA provides funding to ADOT and all compliance items are completed by the subrecipient and ADOT executes the grant agreement with a signed Exhibit A.

Preliminary Awards to FTA Direct Recipients: Entities that are FTA Direct Recipients may request that the 5310 Funds allocated to them in the preliminary award notice be transferred to FTA. Request must be submitted within 15 calendar days of the preliminary award or the funds will be included in the ADOT grant to FTA. The Direct Recipient and ADOT will then need to enter into a supplemental agreement as part of the application to release ADOT from any liability under the award agreement with FTA. Supplemental agreements are provided in TrAMS and must be electronically executed.

Preliminary Awards to Tribes as Direct Recipients: A tribe that wishes to provide Section 5310 eligible service or capital equipment will need to follow ADOTs application process to apply for funding. If the Tribe is selected to receive Section 5310 funds the tribe then has the option to become a Direct Recipient of the allocated funding and receive it directly through FTA or receive funds through ADOT as a subrecipient. After a preliminary award notice has been issued, the Tribe must notify ADOT within 15 calendar days of their decision. Failure to notify ADOT during this timeframe will result in the project(s) being included in ADOTs application to FTA and the Tribe will be a subrecipient of ADOT. Both the Tribe and ADOT must agree to the decision for the Tribe to receive the allocated funding directly from FTA. If an agreement is reached to approve the Tribe receiving the funding directly from FTA, ADOT will notify FTA by letter of the project(s) and amount of funds that have been allocated to the Tribe from ADOT's Section 5310 apportionment. As a Direct Recipient of Section 5310 funds, the Tribe must comply with all management requirements of the Section 5310 program and with all terms and conditions of FTA's standard award agreements. The special terms and conditions that FTA developed for Tribes receiving funding under the Tribal Transit Program are only applicable to that program.

Applicants may appeal the ADOT MPD Transit funding recommendations at the time of preliminary award announcement. Appeals can be made for one of three reasons: 1) The award does not accurately reflect the application submitted and/or regional coordination priorities; 2) ADOT overlooked vital information during the review process; and 3) Agency eligibility requirements.

In order to submit an appeal based on one of the first two reasons, the applicant must submit a formal appeal letter within ten (10) business days of the preliminary award notification stating the issue and submit appropriate documentation or verification as to what information in the application or regional Coordinated Public Transit - Human Services Transportation Plan was either overlooked or misrepresented.

With respect to the third reason, agency eligibility requirements, a governmental authority may have been awarded funds to provide a service that either can be or is already being provided by a non-profit organization in the same service area and there is perceived competition for the same service. The non-profit organization can appeal this decision within ten (10) business days of the award and provide information as to what services are being duplicated.

The applicant must use the following process in order for its appeal to be recognized as valid.

• Prepare and submit a formal appeal letter that clearly identifies the project description, grounds for appeal, and what rectification is being sought.

- Attach any supporting documentation to substantiate the appeal.
- Submit the appeal letter and supporting documentation to ADOT within ten (10) business days of the award.

The Section 5310 Program Manager will review the appeal and notify the applicant in the system of the decision within ten (10) business days of the appeal submission.

If the applicant is not satisfied with the Program Manager's response, the appeal may be forwarded to the ADOT Multimodal Planning Transit Programs Group Manager. This appeal must be submitted within ten (10) business days of the declined appeal. The Multimodal Planning Transit Programs Group Manager will then provide a written response to the applicant within 30 calendar days of receipt of the appeal.

Additional Requirements

Limitation of out-of-country and out-of-state travel

No ADOT-funded vehicle or other capital asset may be taken across an international boundary without prior written approval from ADOT. Cross-state boundary travel is permitted as long as it is consistent with the objectives of the Coordinated Mobility Program.

Chapter Two - Program Administration

State Oversight Overview

It is the responsibility of every sub-recipient who receives 5310 Federal Transit Administration (FTA) funds, distributed by and through the State of Arizona, to understand and adhere to all ADOT and FTA requirements. This section of the guidebook details the policies and procedures ADOT has implemented in order to ensure awarded grant funds are being used in accordance with federal and state requirements and how to comply with program regulations, reporting obligations and vehicle preventative maintenance.

Grant Agreement with ADOT

Each successful applicant is provided funds through a Grant Agreement. The Agreement identifies the responsibilities of ADOT and the sub-recipient that lists the performance expectations, grant agreement deliverables, and includes all Federal requirements. By signing the Agreement at the time of application, the applicant is committing to a legal binding Agreement with ADOT if awarded funding.

After the application and Agreement documents are submitted and ADOT grants the award, successful applicants will receive an Exhibit A form that defines the project(s) award description, Agreement eligibility dates, funding participation and match requirements. Exhibit A documents do not require an applicant's signature *unless* the award amount in the Exhibit A exceeds the amount of funding requested in the application.

Once the Agreement is executed by ADOT, sub-recipients can start billing for expenses under their Agreement. Agencies with an umbrella organization and various satellite service locations across the state should be aware that ADOT only issues **one** Agreement to the umbrella organization. The Exhibit A will then list all projects awarded by satellite location and region.

Applicants awarded regional mobility management funds will receive, separate from the Exhibit A, a Mobility Management Scope of Work that finalizes the applicant's proposed project budget in accordance with awarded 5310 funding. The scope of the project, based on the application scope of work, will also be finalized at this time. The Exhibit A and Scope form is to be the basis for reimbursable costs to ADOT, as well as documenting the project's progress.

Grant Agreements are effective from October 1 to September 30, consistent with the Federal fiscal year. Costs incurred prior to October 1 are not eligible for reimbursement. The final invoice for reimbursement must be submitted within 45 days after the September 30 end date. Any extension must be approved by the ADOT Program Manager or the agency may not be eligible for reimbursement. Agreements may be in effect for two years depending upon how funds were awarded.

Agency Fiscal and Managerial Responsibilities

Each recipient must demonstrate on an ongoing basis their fiscal and managerial capabilities to implement and carry out the project (s) functions which include but is not limited to:

- 1. Demonstrating the financial and technical capacity to carry out the program including the safety and security aspects of the project (s).
- 2. Providing administrative and management support of the project implementation including sufficient administrative oversight to ensure that vehicles are being properly maintained and operated in a safe manner.

- 3. Ensuring that personnel are adequately trained in the safe operation of the equipment.
- 4. Demonstrating and retaining satisfactory continuing control over the use of project's property.
- 5. Preparing and submitting required reports in an accurate and timely manner.
- 6. Ensuring compliance with FTA and ADOT requirements that are applicable to the project (s).
- 7. Ensuring local match funds and operating funds are available for the life of the project (s).
- 8. Updating and retaining required reports and records for availability during audits or oversight reviews.
- 9. Documenting that equipment is in good working order and is being maintained in accordance with the manufacturer's recommendations.
- 10. Ensuring periodic reviews by agency management that maintenance procedures are being followed.
- 11. Ensuring that ADA equipment is in good working order and documentation is maintained verifying that the lifts/ramps and tie downs are in good working order.
- 12. Develop and implement sound financial procedures ensuring that the agency has an adequate financial system.
- 13. Keeping expenditures within the latest approved budget in accordance with project guidelines and eligible expenses if applicable.

Financial Management

ADOT requires financial accountability. Sub-recipients must maintain appropriate and accurate financial recordkeeping for reimbursement of grant funds. Financial management means to have strong systems in place to use, and account for, grant funds properly. For existing sub-recipients, this includes being in good standing with ADOT, with a history of successfully receiving and managing grant funds; and completing the scope of work for each project with submission of timely progress reports.

There are six fundamentals to a good financial system:

- o Financial Reports that completely disclose all allowable expenses.
- o Accounting Records that can easily track day-to-day expenses and revenue.
- o Internal Control that ensures assets are used for authorized purposes only.
- o Budget Control that ensures expenses are in line with the original budget and budgets are tied to agency performance measures.
- o Agencies only submit reimbursements for Allowable Costs as defined by the federal government.
- o Agencies support accounting records with source documentation, such as canceled checks, paid bills, and timesheets for all staff charging to the grant.

In order to maintain a strong financial management system, the sub-recipient must develop strong internal controls for accounting and compliance with grant terms and conditions in order to demonstrate that funds are expended for eligible and allocable activities. The sub-recipient should also be able to track receipts, disbursements, assets, liabilities, and balances and track and report program income. Internal control procedures should address the following: cash management, fixed assets, procurement, accounts payable, payroll, overhead, budget controls, grants management, project management and information technology.

Expense Reimbursement

To improve time and process efficiency with the Section 5310 payment and billing system, all requests for expense reimbursements will be processed in E-Grants. Sub-recipients are required to submit monthly or quarterly for categorized reimbursable project costs/ expenses awarded as detailed in Exhibit A. ADOT encourages the submission of invoices on a monthly basis to facilitate timely reimbursement of costs. Detailed back-up documentation in the form of a draw-down of expenses/ system-generated ledger report must be included for each reimbursement request submitted. In the event a system-generated ledger cannot be provided, it is acceptable to use a manually created spreadsheet ledger. However, in this case, all support documentation (i.e. invoices) must be submitted as well.

In-kind expenses submitted to meet local match eligibility requirements must be documented in a format so ADOT can easily determine cost eligibility. This documentation must be in line with the In-Kind Match Valuation Proposal submitted at the time of application. Sample forms are provided in the Appendix for tracking in-kind match costs on a monthly basis and submitting to ADOT for reimbursement.

End of grant agreement expenses will be eligible for reimbursement as long as they are ordered and goods and services received prior to the end of the grant agreement term, and paid prior to the reimbursement due date 45 days after the grant agreement period ends. Agencies may request an extension, but it is up to the Program Manager as to whether an extension will be granted. Otherwise, all reimbursements are due and must be submitted by the end of the 45 days post grant agreement end date.

Performance and Progress Reports

Sub-recipients will have various reporting requirements if awarded project funds. For example, the federal government requires information to be supplied by the state DOT on each of its sub-recipients annually in regards to service performance. Current federal performance measure requirements include reporting the number of trips provided in a given year, the service area trips were provided in and operational costs. If awarded funds, Sub-recipients must also submit quarterly performance measure information to ADOT in the form of quarterly performance or progress reports. These will be submitted along with grant reimbursement requests. Performance reports are specific to capital and operating project awards. Progress reports are specific to mobility management projects.

Operating and Mobility Management Projects

Sub-recipients receiving operating funds must submit, along with the reimbursement invoice, a Performance and Progress Report. This excel form provides information about performance to include budget and ride data. Reporting will be completed on a template provided by ADOT and submitted in the same excel format.

Sub-recipients receiving mobility management funds must submit, along with the reimbursement invoice a Progress Report form. This form provides information about the quarterly progress of the project in comparison to the stated goals and objectives defined in the award scope of work. Reporting will be completed on a template provided by ADOT.

Capital Equipment Projects

For sub-recipients receiving capital equipment such as vehicles, a quarterly Performance Report is required. The report will ask for information such as: the number of one-way passenger trips provided; service miles provided; types of clients served; and the geographic areas covered using a vehicle purchased with Coordinated Mobility Program funding.

Sub-recipients are required to submit a quarterly Performance Report every quarter for *all* vehicles used by the sub-recipient even if not purchased with ADOT funding. Sub-recipients not currently under grant agreement with ADOT must still submit quarterly capital performance reports.

Procurement

Federal Thresholds

Micro-purchases

By federal regulation, purchases under \$10,000 must document the decision process. ADOT always recommends getting multiple quotes. Construction projects over \$2,000 must include the federal language and follow Davis Bacon requirements.

Small Purchases

Between \$10,000-\$250,000, a minimum of 3 quotes are required; federal language must be attached to all purchase documents.

Above \$250,000

A formal bid process must be followed with all federal clauses included and followed.

Large purchases and / or long term contracts and/ or capital procurements funded with 5310 funds must be coordinated with your assigned Program Manager. Procurement Pro is a valuable tool that can assist localities in preparing the federal terms and conditions. The required clauses are also outlined in the ADOT Grant Agreement.

Procurement Pro link: http://www.nationalrtap.org/

All procurements must include the ADOT Transit DBE language and be reported in the LPA-DBE system https://arizonalpa.dbesystem.com.

Most standard state and federal procurement regulations are incorporated in local government purchasing policies and procurement procedures. These policies and procedures, under the direction of local finance departments and/or legal counsels, should be coordinated with the subrecipients ADOT Grant Agreement and applicable FTA Circulars. All procurements conducted utilizing Federal Transit Administration funding 2 CFR Part 200.

Sub-recipients must contact their ADOT Program Manager prior to engaging in any procurement activity, as all procurements require final ADOT approval. Reimbursement of capital expenses may not be provided if the procurement method and process was not approved in advance by ADOT.

Vehicle Procurement

ADOT conducts the procurement for most vehicle purchases. Sub-recipients should be aware that for any specialized vehicles awarded or other types of equipment not normally procured by ADOT, the sub-recipient must follow the requirements specified in the National Rural Transit Assistance Program Procurement Pro application located at: http://nationalrtap.org/Web-Apps/ProcurementPRO. Procurement Pro is a free program that contains all required federal clauses for procurement. ADOT Grant Agreement Exhibit D has further language and guidance for procurement.

Applicants who procure equipment on their own must comply with all steps associated with capital procurements, including, but not limited to, selecting an appropriate method of solicitation, advertisement, conducting a federally approved bidding process, contracting, and obtaining appropriate federal Buy America, Bus Testing, Lobbying and Debarment certifications.

Although every attempt is made to procure and deliver vehicles within one calendar year of the ADOT submittal of a statewide application to the FTA, longer periods are not uncommon. Process timing is highly subject to invitation-for-bid and delivery schedules, ADOT staffing, and industry manufacturing cycles and inventories.

Record Keeping

Records must be maintained in an auditable manner during the period of grant agreement obligation to ADOT as well as for five years after the date of Agreement completion and/or disposal of the vehicle. A sub-recipient may be audited without notice at any time during this period.

Records to be maintained for the period specified above include all records related to the Agreement, especially those required during a financial audit. The types of records to keep for this period are: application materials submitted, executed Agreement documents, any forms received from ADOT related to the application/Agreement, reimbursement request documents and related backup information, audits, any Agreement associated procurement files, DBE LPA records/submissions, Title VI complaint logs, and EEO complaint logs. COG / MPOs must keep a current copy of the Coordinated Public Transit - Human Services Transportation Plan available on their website.

If vehicle equipment is awarded:

Vehicle delivery/acceptance documents

Vehicle registration

ADOT annual vehicle inspection documents (Third party Vehicle Inspection Form or EQS report)

Insurance certificates

Exhibit A which awarded the funding to your agency

Ridership data/trip logs

Vehicle pre/post trip inspections

Driver training records/incidents

Vehicle regular/major maintenance and repair files including dates of service and Purchase Orders / Invoices and any warranty work.

Site Reviews will include an assessment of the record retention capacity by reviewing source documents and records kept by the sub-recipient.

Site Visits

To ensure compliance with the various program requirements, ADOT and/or FTA will periodically conduct in-depth onsite management reviews. These reviews focus on program compliance, vehicle use, maintenance, insurance, and safety. Representative topics include:

- Recent Program Changes (administrative and service)
- Compliance with Work Scope (i.e., is the vehicle still being used in accordance with the description in the sub-recipient's original or revised application?)

In addition, ADOT reviews compliance with FTA requirements, including:

• Program Management - written internal organization policies and procedures;

- Financial Management procedures, recent audits, etc.;
- Vehicle Use, including insurance coverage reviews (if applicable);
- Vehicle Maintenance & Safety (if applicable); and
- Civil Rights including Americans with Disabilities Act (ADA) Service Provisions; Title VI: Limited English Proficiency (LEP); Equal Employment Opportunity (EEO); Disadvantaged Business Enterprise (DBE) participation, and other related activities.

If site visits reveal consistent deficiencies, ADOT will provide technical assistance and training as needed.

Audits

A financial audit ("Single Audit") is required of sub-recipients each year an agency expends over \$1,000,000 in federal financial assistance (including FTA funds from ADOT) in accordance with CFR 200, subpart F. Sub-recipients are required to submit those audits to the Federal Audit Clearinghouse. If audit findings are identified, the subrecipient will need to submit plans to correct any findings, to ADOT in accordance with the terms, conditions, and timelines outlined in the Grant Agreement. If the amount of FTA funds from ADOT granted to a sub-recipient in a particular year alone does not trigger the requirement for the CFR 200, subpart F audit, but the cumulative amount of federal funds an agency expends does, ADOT still requires the sub-recipient to submit the audit per the Grant Agreement instructions.

If the sub-recipient expends less than the CFR 200, subpart F audit threshold annually, then a Single Audit is not required. However, if the sub-recipient still decides to have a CFR 200, subpart F compliant audit conducted, the cost of the audit must be paid for with non-Federal sources and may not be charged to the 5310 grant.

As recipients of federal funds and/or state assistance, in any given year ADOT, or federal auditors, may choose to review financial records of sub-recipients. These actions are designed to ensure tighter budget-process control, asset inventory management, and enhanced ADOT/FTA reporting capability.

Asset Management - State of Good Repair

FTA has put a greater emphasis on grant recipients keeping vehicle fleets, facilities and related transit equipment in a "State of Good Repair."

In general, "State of Good Repair" is the ability to maintain assets in a well-performed condition. Vehicles in a state of good repair follow their agency's maintenance plan schedule as required. They have regular oil changes and needed repairs are made. It is especially important that ADA features are maintained for example lifts should be cycled regularly. Per FTA guidelines, ADOT is required to implement an asset management system with policies and procedures that move towards determining how to best restore and replace aging transportation infrastructure. ADOT has created a transit asset management plan (TAM) which defines goals and objectives for assets utilized by ADOT subrecipients. ADOT has identified performance targets for the ADOT Group TAM Plan and useful life benchmarks.

Safety & Training

A commitment to operating safe services is a core requirement of the Coordinated Mobility Program. Drivers must be trained to proficiency not only in the safe operation of vehicles and equipment but also in how to assist and relate to passengers with special needs.

All drivers and other safety-sensitive personnel operating vehicles or equipment should be trained to proficiency including, but not limited to, the following:

- Defensive driving techniques;
- ADA accommodations/wheelchair securement and passenger sensitivity;
- Emergency evacuation; and
- Safety procedures

ADOT's 5310 Program Managers are available to assist sub-recipients with training needs, whether it is setting up Rural Transit Assistance Program (RTAP) based training locally or providing other resources. Please refer to the <u>ADOT RTAP website</u> for more information.

Vehicle Title and Lien

ADOT, in conjunction with vehicle vendors (dealers), conducts all vehicle title and registration activities for the sub-recipient as a part of the ADOT led procurement process.

In order to ensure proper use of grant funded equipment throughout its useful life, ADOT holds a first lien on all equipment. The lien extends through the useful life of the capital equipment. Secondary Manufacturer and Aftermarket Vehicle Components, in addition to the original equipment manufacturer (OEM) components (as supplied by the manufacturer or vendor to the State or ADOT) or their equivalent—must remain with the vehicle as delivered by ADOT to the Subrecipient and are considered to be included in the lien.

Vehicles cannot be released off lien at a specified number of years or mileage. The lien release will occur at the time ADOT has deemed the vehicle has reached the end of its useful life and the vehicle is being sold or transferred. When requesting lien release prior to disposal, please submit the <u>vehicle disposal form</u> to your ADOT program manager.

Vehicle Useful Life

Transit Vehicles purchased using federal funds through ADOT will have a lien placed on the vehicle from the time of purchase until the disposal of the vehicle. The time that the vehicle is used in transit service is defined as the useful life. ADOT considers the range of useful life from the minimum mileage and age that it can be considered for disposal. A vehicle has not met its useful life simply because it has reached a certain age or mileage. Vehicles that have been replaced should continue to be utilized as a back-up or spare as long as the vehicle can continue being used with normal maintenance costs. Once a vehicle has been replaced it should be listed in the inventory as a back-up or spare. Vehicles listed on an agency fleet list as spare because it has already been replaced and cannot be replaced again, however they can be used in the fleet until the agency is ready to dispose of the vehicles.

A vehicle that becomes a cost burden due to maintenance issues can be removed from the fleet with permission from ADOT. Receipts documenting maintenance or repair costs along with an estimate of the new repair costs need to be provided as back-up documentation. A vehicle will not be retired from the fleet because of routine maintenance issues (tires, oil changes, batteries etc....).

For sub-recipient replacement vehicle planning purposes, ADOT has compiled a minimum useful life for the following vehicles:

Vehicle Minimum Useful Life Guidelines

Vehicle Type	Minimum Years	and / or	Minimum Miles
Minivan With Ramp	6 years	and / or	100,000 mi.
Minivan No Ramp	6 years	and / or	100,000 mi.
Maxivan With Lift	6 years	and / or	100,000 mi.
Maxivan No Lift	6 years	and / or	100,000 mi.
Cutaway with Lift	7 years	and / or	200,000 mi.
Sport Utility Vehicle (SUV)	7 years	and / or	150,000 mi.
Crew Cab Trucks	7 years	and / or	150,000 mi.
Buses over 30 ft	7 years	and / or	300,000 mi.
Heavy duty buses 35+ ft	10 years	and / or	350,000 mi.
Trolleys	14 years	and / or	500,000 mi.
Automobile	4 years	and / or	100,000 mi.

Asset Inventory Detail

Revenue Vehicles

Asset Category/Class	Total Number	Averag e Age	Average Mileage	ADOT Useful Life Benchmark	ADOT Useful Life Benchmark
Revenue Vehicles	477	5.99	140,720	Years	Mileage
AO - Automobile	23	3.22	35,113	8	100,000
BR - Over-the-road-Bus	0	0	0	14	500,000
BU – Bus	12	6.17	136,710	14	500,000
CU - Cutaway Bus	255	5.72	126,951	10	400,000
FB - Ferryboat	0	0-	0-		
MV – Minivan	114	6.63	217,460	8	100,000
SV - Sport Utility Vehicle	10	6	109,070	8	100,000
Trucks and other Rubber Tire Vehicles	1	9	150,148	8	100,000
TB- Trolleybus	0	0	0	7	200,000
VN - Van	62	6.94	101,157	8	100,000

ADOT is utilizing Useful Life Benchmarks for vehicles based upon years or mileage whichever occurs first.

Sub-recipients should use the above guidelines to estimate how long it will take each vehicle type to reach the appropriate mileage for replacement purposes. The minimum useful life is the point at which ADOT will consider disposal for serious on-going mechanical failure.

The TAM Useful life Benchmarks are the point at which serious consideration should be made as to whether the vehicle should be replaced for safety reasons. These useful life points are guidelines and agencies should take into consideration their own asset management lifecycles and the condition of the vehicle. Vehicles in good working order are encouraged to be used as long as they can be safely operated and do not need to be replaced because they have met a certain age or mileage.

ADOT Equipment Services conducts inspections annually for 5310 funded vehicles and will notify the Section 5310 Program Manager of vehicle failures. Subrecipients must provide documentation to the Program Manager that the vehicle repairs have been completed within 30 days of failure. Subrecipients in the 5311 Program are required to conduct an annual inspection of their vehicles and are not eligible to use EQS at this time.

Sub-recipients may be scheduled for a desk review or site visit in which vehicle service records will be examined to determine whether there has been appropriate use of the vehicle. If a review reveals the sub-recipient is underutilizing the vehicle (either in service type or time in service), ADOT has the right to remove the vehicle from the sub-recipient and transfer it to another agency that can use the vehicle more effectively. This may include moving the vehicle into a regional pool or shared vehicle situation based on regional coordination and mobility management needs.

If a transfer occurs due to underutilization, the sub-recipient's future vehicle funding requests will be highly scrutinized and may not be funded based on past performance.

Insurance Requirements

Minimum Required Insurance Coverage

Sub-recipients are responsible for acquiring and maintaining current, appropriate insurance on their vehicles and other large capital equipment assets while under ADOT lien. Sub-recipients must also comply with all additional insurance requirements as referenced in Exhibit G of the ADOT Grant Agreement. In addition, ADOT must be listed as the *loss payee* and *additional insured* when ADOT is either listed as the vehicle owner or lienholder. Sub-recipients should use the Attachment G: Insurance Requirements from their grant agreement to provide to their insurance agent to ensure appropriate insurance coverage is provided.

Sub-recipients must maintain adequate property and liability insurance coverage. The current minimum requirement for automobile liability insurance is based on vehicle capacity, as shown below:

VEHICLE SEATING CAPACITY	LEVEL OF INSURANCE COVERAGE
Carrying four (4) or fewer passengers	Combined Single Limit (CSL) of \$1,000,000
Carrying five (5) up to fifteen (15) passengers	Combined Single Limit (CSL) of \$2,000,000
Carrying sixteen (16) or more passengers	Combined Single Limit (CSL) of \$5,000,000

An insurance checklist has been added to the forms section of the guidebook to facilitate submission and must be included with the insurance endorsements and certificates.

Sub-recipients must maintain collision and comprehensive insurance coverage for the full Fair Market Replacement Value of each vehicle under lien. The deductible for this coverage should not exceed \$5,000.

Sub-recipients must ensure and be able to document that up-to-date insurance is obtained and on file. This information must be readily available for review by ADOT and its auditors. A current insurance card must also be located in vehicles <u>at all times</u> due to legal requirements. Insurance cards are not acceptable proof of insurance as required by ADOT.

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ADOT Verification of Coverage

As part of the title and registration process, a Certificate of Insurance will be requested from the sub-recipient prior to taking delivery of a vehicle(s). When submitting the insurance certificate to minscertificate@azdot.gov, the sub-recipient must include the appropriate Agreement number and project description. A breakout of coverage, effective insurance dates, and ADOT being listed as Additional Insured/Loss Payee and lien holder is verified by ADOT at the time of submission.

Sub-recipients and/or insurance carriers (on behalf of the sub-recipient) will be required to submit ongoing Certificate of Insurance renewals with endorsements and the required insurance checklist to mlb_mpd@azdot.gov. The subject line of the e-mail shall contain the grant agreement number and name of Recipient. The body will state "please review." Renewal insurance should be provided to ADOT 30 days prior to the renewal date. Written notice of any changes or cancellations of a sub-recipients insurance coverage must be provided to mlb_mpd@azdot.gov within thirty days of the occurrence.

Vehicle Maintenance

Sub-recipients must maintain all project equipment at a high level of cleanliness, safety, and mechanical soundness per the manufacturer's suggested guidelines. As evidence that required maintenance has been performed, sub-recipients are required to document all vehicle maintenance activities in a format that is readily available for review if requested by ADOT and includes copies of purchase orders, invoices, etc. Written Vehicle Maintenance Plans are required to document the maintenance cycle for each ADOT awarded vehicle.

Each sub-recipient must establish a maintenance plan/program that, at a minimum, meets those recommendations. ADOT has the right, and obligation, to review the sub-recipient's maintenance and safety programs and to conduct periodic inspections of equipment and facilities purchased with FTA funds. The subrecipient must have a written vehicle maintenance plan documenting the maintenance schedule for each vehicle type in the fleet.

Prior to vehicles being placed in revenue service, ADOT also requires that sub-recipients have a pre-trip/post-trip inspection program set up to ensure that safety and operational standards are consistently met for each vehicle, including all vehicle accessibility features. ADOT requires that daily pre-trip/post-trip inspections be documented and included as part of the permanent file for each vehicle funded by the Coordinated Mobility Program.

Specific additional ADA maintenance guidelines sub-recipients are required to follow are outlined in detail in Part II, Federal Requirements, Subsection B, Civil Rights.

Annual Vehicle Inspection

Central to the management responsibilities a sub-recipient assumes when awarded a vehicle is the commitment to comply with required annual vehicle inspections. Annual vehicle inspections are a requirement until the vehicle has been disposed of. ADOT's statewide Equipment Services Division (EQS) staff conducts annual vehicle inspections or sub-recipients can utilize a vendor to conduct the inspection, however the sub-recipient is required to pay the cost of this inspection if an outside vendor is used. EQS will send an email for each vehicle notifying the sub-recipient the vehicle needs to be scheduled for an inspection. If an outside vendor is selected to conduct the inspection, the sub-recipient will have to scan and send the inspection results to ADOT MPD Transit. If a sub-recipient is not contacted annually by EQS

regarding a required vehicle inspection the sub-recipient is still required to have an inspection conducted and provide proof to ADOT MPD Transit

When a vehicle is taken in for an annual inspection, an inspection form is completed (see <u>Vehicle Inspection Form</u> or appendix). Inspections use a pass/fail system. Once the inspection is complete, the sub-recipient's driver or representative must sign the form to formally agree to the inspection results. The agency must maintain a copy of their inspection form. If the vehicle fails inspection, EQS contacts the Section 5310 staff by email with information on the vehicle that failed and a corresponding work order detailing the failure(s) and needed repair(s). According to Federal inspection criteria, if there is a failure with the brakes, HVAC system, safety equipment, wheelchair lift, or the tires; the vehicle cannot transport passengers until the shortcomings are addressed.

The Section 5310 staff then notifies the sub-recipient of the failure by both letter and email including the comments regarding failure from EQS. The letter provided to the sub-recipient is a standard cure letter stating the vehicle is not to be operated until the vehicle repair(s) is completed. The sub-recipient has thirty (30) business days to both complete the repairs and send back up documentation to verify a certified mechanic has completed the repair. Documentation is to be sent to the ADOT Management Analyst - Vehicles via email.

Upon receipt of the sub-recipient's repair documentation, ADOT staff will review the documentation for compliance. If the vehicle continues not to pass inspection, ADOT staff will call the sub-recipient and discuss what is needed in order to complete the repair. Conversely, if in 30 business days, ADOT has not received the repair documentation from the sub-recipient, the Section 5310 staff will contact the sub-recipient by letter stating the consequences of non-compliance and providing ten (10) additional business days to complete the repair and send verification via email. Consequences for non-compliance with the inspection program include:

- Permanently removing the vehicle from service; and
- Removing the vehicle from the sub-recipient's fleet, making the necessary repairs, and relocating the vehicle to another sub-recipient agency.
- Non-compliant agencies are unlikely to be considered eligible for future ADOT transit grants

National Transit Database (NTD)

The National Transit Database (NTD) is the Nation's primary source for information and statistics pertaining to the transit systems within the United States.

Sub-recipients will be required to submit yearly asset information to their 5310 Program Manager regarding their assets regardless of whether or not they were procured using FTA grant funds:

- Agency Identification
- Administrative and Maintenance Facilities
- Passenger and Parking Facilities
- Service vehicle inventory
- Revenue vehicle inventory

The report will be completed in the form prescribed by ADOT.

Subrecipients that operate services open to the public are required to report additional information to ADOT Section 5310 staff each year. ADOT staff will reach out to the applicable subrecipients for the information prior to the NTD reporting deadline each year of 10/30.

ADOT manages an inventory of vehicle information for all vehicles funded under the Coordinated Mobility Program. This asset management system promotes proper vehicle maintenance and use and identifies problems or issues related to fleet defects or improper vehicle management.

Accident Reporting

Sub-recipients must report a vehicle incident, accident or casualty to the Section 5310 Program Manager within 48 hours of the occurrence.

Vehicles that are damaged and can be repaired must be repaired to an equal or better condition comparable to the condition prior to the incident. (See below Changes in Equipment Status...)

If the vehicle is deemed a total loss, the following documentation must be submitted to the Section 5310 Program Manager within ten (10) working days of the incident:

- Vehicle Identification Number (VIN);
- The model year;
- The vehicle make and model;
- The mileage at the time of the incident;
- The Exhibit A grant agreement number the vehicle was originally purchased
- The vehicle purchase match ratio (federal and local share)
- Accident Report or Incident Report forms; and
- Correspondence from the insurance company indicating the amount of the settlement of proceeds.

Based on the information received, the 5310 Program Manager will work with the sub-recipient and insurance company to determine the proper course of action. If the vehicle is still on lien, because ADOT is listed as the loss payee and additionally insured, the insurance proceeds will be released to ADOT, not the sub-recipient. The insurance proceeds should include the entire payment without the deduction of the deductible. The insurance deductible is the responsibility of the sub-recipient and cannot be subtracted from the insurance payment. If this occurs, the sub-recipient must remit a check to ADOT for the deductible.

It is unlikely that the sub-recipient will be able to secure a replacement vehicle with the insurance proceeds after a total loss accident occurs. ADOT will apply the proceeds to the cost of replacing the federally assisted vehicle if sufficient funds are available. If insufficient funds are available, ADOT will apply the insurance proceeds to the next vehicle ordered regardless of subrecipient.

Change in Equipment Status or Condition

Any extraordinary change in the status or condition of a vehicle or other capital equipment (including damage, operational failure, non-use or legal involvement), must be reported to ADOT within five (5) working days, even if satisfactory repair can be made within this period. Items such as flat tires, minor glass and paint scratches, minor "parking-lot dings," other incidental body dents, and regular,

non-accident related repair or normal replacement items are not subject to this requirement unless a vehicle is out of service for more than 24 hours.

Vehicle Transfers and Disposals

Sub-recipients that need to transfer a vehicle in the Coordinated Mobility Grant Program must seek permission from ADOT before a vehicle can be transferred either between agency site locations or to another agency. All agencies requesting a vehicle transfer or disposal must submit a <u>Vehicle Disposal</u> Request Form to their ADOT program manager and copy their Regional Mobility Manager.

Reasons for allowable vehicle transfers / disposals include:

- Current underutilization of a vehicle;
- Regional needs determine a better use for the vehicle elsewhere;
- The agency location is going out of business or is no longer providing transportation service;
- Agency site consolidation

Vehicles that have not yet met the minimum useful life are considered for transfer rather than sale. Vehicles that have passed the minimum miles and years may be considered for transfer if needed by other 5310 subrecipients. If other 5310 subrecipients do not need the vehicle then sale will be considered. See Vehicle/Equipment Disposal below.

Vehicle Transfer Sub-recipient Procedure

Completely fill out the <u>Vehicle Disposal Request Form</u> including the reasons for transfer. Submit the form to the 5310 Program Manager and the appropriate Mobility Manager for the region where the vehicle is being used, by sending an email requesting the transfer of the vehicle. Clearly state the reason for the transfer and when the vehicle was last in service. A copy of the Exhibit A from the application year the vehicle was awarded should be attached to the request.

The sub-recipient is to submit a formal email request, with the following information most of which is included in the vehicle disposal form:

- Agency Name
- A copy of the Exhibit A from the application year the vehicle was awarded
- ADOT Identified Vehicle Type (i.e. cutaway with lift)
- Vehicle Make and Model (i.e. Startrans Supreme Senator)
- Vehicle Model Year
- Current Mileage
- Delivery Date/Date Put Into Service
- Date Removed From Service
- The approval from the Agency's Board of Directors or other appropriate authority relinquishing the vehicle while still under grant agreement and on lien in the form of a board resolution, copy of minutes approving the transfer, or other appropriate legal correspondence with the information defined above.

The 5310 Program Manager and the Mobility Manager will review the reason and determine if it is appropriate to consider the transfer.

After submitting the documentation for transfer, the sub-recipient must coordinate with ADOT EQS to have an "<u>E" inspection</u> conducted to determine if any repairs are required prior to transferring the vehicle. The E inspection is different from the annual inspection performed by ADOT as it must be performed by ADOT EQS and identifies the repairs needed and the cost of the identified repairs. If repairs are required, the transferring agency will complete the repairs and submit the invoice and payment documentation to ADOT for verification the vehicle is ready for transfer.

Once the vehicle has been transferred the transferring agency must provide an updated asset inventory to reflect the vehicle has been transferred. The formal email request, along with the documentation of board approval, and a revised asset inventory must be submitted to ADOT and the appropriate Mobility Manager for the region the vehicle is being used within one week of receiving approval for the transfer.

Vehicle Transfer ADOT Procedure

Once the formal request with the completed vehicle disposal form is submitted by the sub-recipient requesting transfer of the vehicle, ADOT will request the Mobility Manager or regional contact to reach out to other eligible sub-recipients under the Section 5310 program and determine the best location to transfer the vehicle. In determining the best location for the vehicle, the Mobility Manager or regional contact will take into consideration:

- regional vehicle needs;
- the age and condition of the vehicle; and
- The current Coordinated Public Transit Human Services Transportation Plan.

The receiving agency must have an Agreement in place. Agencies that have never submitted a grant application to ADOT will not be considered for the transferred vehicle. The regional contact will provide a vehicle transfer location to ADOT within two weeks of initial contact.

ADOT will then complete internal paperwork to determine the remaining federal interest and local match value for the vehicle. ADOT will modify and send out revised Exhibit A's to both agencies involved and require both agencies to sign the revised Exhibit A and submit them to ADOT. The appropriate title work will also be updated to reflect the changes to title. The receiving agency will remit the local match check directly to the transferring agency. The transferring agency will notify ADOT they received the appropriate match amount and can then schedule the transfer of the vehicle.

Vehicle / Equipment Disposition

Vehicles should be used in the manner they were prescribed until they reach the end of their useful life and have been disposed of. A lien-released vehicle does not provide an agency with the opportunity to trade in or sell the vehicle without prior approval from ADOT. Agencies must complete a <u>Vehicle Disposal Request Form</u> and submit it to ADOT for authorization of sale. Agencies must fill out the form to the best of their ability with the latest mileage and must identify the method of sale. If three quotes is chosen by the agency for the disposal process, the quotes must be provided with the vehicle disposal request form.

Local public agencies may adopt their own rules and procedures for disposing of federally-funded surplus property as long as the disposal or sale is conducted in an open, public process. Revenues from the sale of property must be reinvested in the transit program for the same purpose. For example, proceeds from a vehicle sold are used for purchasing a replacement vehicle; proceeds from office equipment would go towards purchase of new equipment.

When vehicles are sold and the vehicle is sold for \$10,000 or less, the recipient may retain the full proceeds from the disposition. If the proceeds are greater than \$10,000, then per 49 U.S.C. 5334(h)(4)(B) the recipient may retain \$5,000 and the percentage of the local share of the original award. The remaining funds must be returned to ADOT and ADOT must return the funding to FTA. Subrecipients may not deduct selling and handling expenses from the reimbursement for the Federal Share of sales proceeds. The lien release and disposal of the equipment must be approved in advance of the sale.

The following requirements must be met when disposing of federally funded property:

- If the vehicle is going to be sold, the vehicle can go to auction (preferred method, see below for additional requirements) or three written quotes must be obtained and provided to ADOT prior to the sale for approval.
- If an on-line search is used to research a vehicle, use the make, model, year and VIN number to narrow the search. Screen captures of like vehicles offered for sale can be used as an estimate. Include the URL or link to the search that was performed for back-up documentation. Online quotes may be used for the 3 quotes required as long as a print-out or screen shot is provided..
- The Vehicle Disposal Form is required and includes at a minimum the following documentation:
 - A copy of the Exhibit A from the Grant Agreement year the vehicle was awarded or the grant information, especially the federal match ratio.
 - ADOT Identified Vehicle Type (i.e. cutaway with lift)
 - Vehicle Make and Model (i.e. Startrans Supreme Senator)
 - Vehicle Model Year
 - Current Mileage
 - Delivery Date/Date Put Into Service
 - Date Removed From Service

Vehicles sold at auctions or private dealers (third parties) must have the following conditions met per FTA guidelines:

- The auction contract includes a requirement to place an advertisement in the local paper in advance of the sale and/or put a notice on the agency's internet page saying that on "X" date the vehicles are being auctioned on behalf of the grantee and telling interested people how to contact the auctioneer.
- If a fleet management company sells the FTA property, it is required to sell the vehicle at the highest possible return. Fair process would require a sufficient number of wholesale dealers interested in acquiring the vehicles. Simply selling them to the vendor they originally purchased from is not sufficient.

Vehicles that have been involved in an accident and are considered a total loss cannot be kept for the purpose of cannibalizing the parts after the insurance has paid for the loss.

ADOT discourages the use of the vehicles as a trade in as the new vehicle must also have a lien from ADOT. Any trade-in must be authorized in advance by ADOT prior to sale. Documentation from the sale must be provided to ADOT for record-keeping.

Leasing Section 5310 Vehicle to another Agency

Occasionally, a 5310 subrecipient may want to lease a vehicle to another 5310 agency. Under all lease arrangements, ownership and effective policy control of vehicle usage must remain with the grant

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FFY25 Grant Guidebook



Chapter 3 – Federal Requirements

Federal Requirements

As a Federal program, Federal legislation and a variety of Federal regulations form the foundation of how the Coordinated Mobility Program is managed. ADOT has developed procedures on how some of the Federal provisions are enacted in Arizona. In other cases, the requirement and language is straight from the Federal legislation and regulations.

In this section, the basic Federal and State requirements are summarized. In addition to reading the abbreviated summaries in this guidebook, applicants and sub-recipients are urged to read the applicable FTA Program and Office of Management and Budget Circulars for a more in-depth description of the Federal requirements.

FTA Certifications and Assurances

All applicants and sub-recipients must annually certify that they are in compliance with certain Federal transit laws as well as certain Federal cross-cutting requirements. FTA certifications and assurances are required to be signed by both an authorized public official and authorized attorney. FTA Certifications and Assurance are executed by ADOT after the annual FTA apportionment notices are published and prior to ADOT executing the Grant Agreement. ADOT utilizes DocuSign, an electronic signature software program, to obtain subrecipients signatures for the FTA Certifications and Assurances. Please make sure that you are able to receive emails from DocuSign to collect and sign for the certifications and assurances.

On an annual basis, any sub-recipient with an active FTA capital or operating project must continue to provide a signature confirming ongoing compliance with applicable FTA certifications and assurances. An attorney must attest the sub-recipient signature. Agencies may elect to submit their certs and assurances prior to receiving the DocuSign document from ADOT.

Buy America

FTA funding comes with a requirement to use U.S. manufactured steel, iron, manufactured products, and construction materials. This domestic preference is called Buy America. Due to the extensive compliance requirement of Buy America, ADOT purchases vehicles for all subrecipients. Since Buy America also applies to the purchase of certain materials please contact your ADOT Program Manager if you are undertaking any action purchasing items that require Buy America compliance.

Charter Bus Service

Title 49 U.S.C. 5323(d) limits charter service provided by federally assisted public transportation operators. FTA regulations specify these limitations in 49 CFR 604. Each subrecipient agrees that they will not engage in charter service unless permitted by FTA charter service regulations. Charter service is defined in 49 CFR 604.3(c).

Civil Rights

All recipients of FTA assistance are responsible for compliance with all Civil Rights requirements applicable to transit related projects, including 49 U.S. 5332 (Nondiscrimination), Title VI of the Civil Rights Act of 1964, Equal Employment Opportunity (EEO), Section 504 of the Rehabilitation Act of 1973, the Americans with Disabilities Act of 1990, Environmental Justice (EJ), Limited English Proficiency (LEP) and Disadvantaged Business Enterprise (DBE) program requirements. Sub-recipients must also include these requirements in each subcontract financed in whole or in part with Federal assistance provided by

FTA. Sub-recipients are also required to have internal agency written policies in place to address compliance with these requirements.

Applicants and sub-recipients must comply with current Title VI, DBE, EEO, EJ, LEP and ADA regulation requirements, as identified in the respective assurances enclosed in the application/Agreement package. Failure by the sub-recipient to carry out the terms of the DBE, EEO, EJ, LEP and ADA programs will be treated as a violation of the Grant Agreement.

Title VI – Non-Discrimination

In accordance with Title VI of the Civil Rights Act of 1964 (49 C.F.R. Part 21) and related statutes and regulations, the agency must comply and further ensure that:

"No person in the United States shall, on the grounds of race, color, or national origin, age, sex, disability, or income status, be excluded from participation in, denied the benefits of, or be otherwise subjected to discrimination under any programs or activity receiving federal financial assistance."

In accordance with FTA Circular 4702.1B grantees must submit a Title VI program plan to the ADOT Civil Rights Office (CRO) for review and approval prior to receipt of federal financial assistance from ADOT. The Title VI Implementation program plan must include:

- 1. Title VI Notice to the Public, including a list of locations where the notice is posted
- 2. Title VI Complaint Procedures (i.e., instructions to the public regarding how to file a Title VI discrimination complaint)
- 3. Title VI Complaint Form
- 4. List of transit-related Title VI investigations, complaints, and lawsuits
- 5. Public Participation Plan, including information about outreach methods to engage minority and limited English proficient populations (LEP), as well as a summary of outreach efforts made since the last Title VI Program submission
- 6. Language Assistance Plan for providing language assistance to persons with limited English proficiency (LEP), based on the DOT LEP Guidance
- 7. A table depicting the membership of non-elected committees and councils, the membership of which is selected by the recipient, broken down by race, and a description of the process the agency uses to encourage the participation of minorities on such committees
- 8. A Title VI equity analysis if the recipient has constructed a facility, such as a vehicle storage facility, maintenance facility, operation center, etc.
- 9. A copy of board meeting minutes, resolution, or other appropriate documentation showing the board of directors or appropriate governing entity or official(s) responsible for policy decisions reviewed and approved by the Title VI Program.

All Fixed Route Transit Providers must submit:

- 10. Service standards
 - Vehicle load for each mode
 - Vehicle headway for each mode
 - On time performance for each mode

• Service availability for each mode

11. Service policies

- Transit Amenities for each mode
- Vehicle Assignment for each mode
- 12. Specific citations for FTA provisions for sub-recipients include:
 - Title VI of the 1964 Civil Rights Act, Section 601.
 - Title VI Regulation, 49 CFR, Part 21.
 - FTA Circular 4702.1B, "Title VI Requirements and Guidelines for FTA Recipients," outlines specific State and sub-recipient requirements.

Equal Employment Opportunity (EEO)

The Federal Transit Laws, 49 U.S.C. 5332(b), provide that "no person in the United States shall on the grounds of race, color, religion, national origin, sex, or age be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any project, program or activity funded in whole or in part through financial assistance under this Act." This applies to employment and business opportunities and is considered to be in addition to the provisions of Title VI of the Civil Rights Act of 1964.

The applicant and subsequent sub-recipient agrees that it will not discriminate against any participant on the grounds of race, color, creed, gender, disability, age, or national origin and also agrees to take affirmative action to ensure applicants and employees are treated without regard to race, color, creed, gender, disability, age, or national origin. Such actions shall include, but not be limited to the following: employment, upgrading, demotion or transfer, recruitment or advertising, layoff or termination, rates of pay or other forms of compensation, and selection for training. FTA Circular 4704.1, Equal Employment Opportunity Program Guidelines for FTA Recipients, outlines FTA EEO objectives. A copy of this and other FTA circulars is available from the FTA website.

To comply with EEO requirements, the application process requires applicants to provide proof of an EEO policy, an EEO public notice, and contact information of the agency's EEO coordinator.

Americans with Disabilities Act (ADA)/Section 504

All ADOT sub-recipients must comply with the Americans with Disabilities Act of 1990 and Section 504 of the Rehabilitation Act of 1973. The ADA was enacted by Congress as a national mandate for the elimination of discrimination against individuals with disabilities. In addition, any new construction of public access facilities must have accessible features incorporated to provide accessibility to individuals with mobility disabilities. Section 504 prohibits discrimination on the basis of disability in any program or activity receiving Federal financial assistance.

In accordance with FTA Circular 4710.1 ADOT Civil Rights Office will review grantees conformance with ADA requirements to ensure their services, vehicles, and facilities are accessible to and usable by individuals with disabilities. The following written policies and procedures will be reviewed:

• ADA transportation service provisions

- Auxiliary Aids and Services
- ADA Complaint Procedures (i.e., instructions to the public regarding how to file an ADA discrimination complaint)
- ADA Complaint Form
- List of transit-related ADA investigations, complaints, and lawsuits

Service Provisions

The ADA has a standard practice of specific service and operational provisions for transportation providers. During management reviews / site reviews, ADOT will interview sub-recipients regarding the status of the following ADA transportation service provisions:

- Procedures to ensure wheelchair lift equipped vehicle availability;
- Wheelchair lift/ramp and securement use;
- Vehicle identification mechanisms in accordance with ADA;
- Maintenance of accessible features on vehicles;
- Lift deployment at stops, where requested;
- Adequate time for vehicle boarding and disembarking (what actions are taken to ensure that reasonable time is provided?);
- Announcement of stops (where applicable);
- Service animals (what policies and procedures are in place which are in accordance with ADA?);
- Service to persons using respirators or portable oxygen;
- Public information/communications (what actions are taken to apprise the disability community of transportation services available, and to otherwise ensure that persons with disabilities are given maximum opportunity to participate in the provision of services?); and
- According to ADA requirements, driver and related staff training in wheelchair securement and sensitivity to passengers.

Sub-recipients should undertake all reasonable means to provide for the needs of sight and hearing-impaired individuals in their communication regarding transportation services provided. Braille-etched signs and other forms of written communication as well as telephone devices for the hearing impaired are some examples of facility improvements, covered under the ADA.

ADA Vehicle Maintenance Guidelines

During the course of a sub-recipient's participation in the ADOT Section 5310 program, maintenance of a grant funded vehicle(s) is a critical component of stewardship. The Section 5310 Grant Agreement, which must be agreed to and signed at the time of application, indicates that the signing party will abide by, or exceed, all manufacturers' recommendations related to vehicle servicing and other maintenance, including accessibility-related components and equipment. The ADA requires that:

 Public and private entities providing transportation services shall maintain in operative condition those features of facilities and vehicles that are required to make them readily accessible to and

usable by, individuals with disabilities. These features include but are not limited to, lifts and other means of access to vehicles, securement devices, signage and systems to facilitate communications with persons with impaired vision or hearing.

- Accessibility features shall be repaired promptly if they are damaged or out of order. When an accessibility feature is out of order, the sub-recipient must take reasonable steps to accommodate individuals with disabilities who would otherwise use the feature.
- A system of regular and frequent maintenance checks of lifts is required. If a lift fails to operate when in service, the ADA requires the vehicle to be taken out of service before the beginning of the vehicle's next service day. The lift must then be repaired before the vehicle returns to service. If a contract operator is used for ADA-related service, the sub-recipient must ensure the contractor notifies the sub-recipient immediately of any failure of the lift to operate in service.
- If there is no spare vehicle to take the place of a vehicle with an inoperable lift, the sub-recipient may keep the vehicle in service for no more than five (5) days if it serves an area of 50,000 or less population or three (3) days if it serves an area of 50,000 or more population.

For more information on ADA requirements, please visit the FTA website.

Drug-Free Workplace Program

ADOT requires each sub-recipient to maintain a drug-free workplace for all employees and have an anti-drug policy and awareness program.

The sub-recipient is required to certify it provides a drug-free workplace by:

- Publishing a *statement* notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the workplace and specifying the actions that will be taken against employees for violation of such prohibition.
- Establishing an ongoing drug-free awareness program to inform employees about: the dangers of drug abuse in the workplace; the agency's policy of maintaining a drug-free workplace; any available drug counseling, rehabilitation, and employee assistance programs; and the penalties that may be imposed upon employees for drug abuse violations in the workplace.
- Making it a requirement that each employee to be engaged in the performance of the Grant Agreement be given a copy of the statement referenced above.

Additional requirements of the sub-recipient regarding employee notification and corrective action when an employee violates drug-free workplace requirements is identified in the Grant Agreement.

Civil Rights Contact Information

For detailed information pertaining to civil rights, including Title VI and Americans with Disabilities Act (ADA) requirements, please contact: add Civil Rights Title VI plan. Here is the new link: https://azdot.gov/sites/default/files/media/2021/01/2021-fta-title-vi-plan.docx

ARIZONA DEPARTMENT OF TRANSPORTATION

Civil Rights Office

206 South 17th Avenue, MD, Maildrop 155A, Phoenix, AZ 85007

Phone: (602) 712-8946

CivilRightsOffice@azdot.gov

Contacts: Lucy Schrader or Danielle Valentine

Clean Air Act (CAA)

The principal CAA requirement with which FTA funded projects must comply is the transportation conformity rule. The conformity requirements are contained in an Environmental Protection Agency (EPA) regulation (40 CFR Part 93), and they apply to nonattainment and maintenance ares only - areas the either: (1) currently violate one or more the National Ambient Air Quality Standards (non attainment areas) or (2) once violated the standards but have since been redesignated to attainment status bye EPA (maintenance areas). The transportation conformity process applies not only to federally funded projects but also to long-range transportation plans and Transportation Improvement Programs (TIPs). Metropolitan Planning Organizations (MPO) in Arizona coordinate this requirement. If your project is in an MPO region, please reach out to MPO staff to determine any information that you may need to provide to them.

Debarment and Suspension

The purpose of the DOT governmentwide debarment and suspension (non-procurement) regulations (2 CFR Part 1200) is to ensure that Federal assistance funds are not provided to anyone who has been debarred, suspended, determined ineligible, or voluntarily excluded from participation in federally assisted transactions. The U.S. General Services Administration's (GSA's) system for award management (SAM) provides a single comprehensive list of individuals and firms excluded by Federal government agencies from receiving Federal contracts or federally approved subcontracts and from certain types of Federal financial and nonfinancial assistance and benefits. Subrecipients must verify that the person/firm is not excluded or disqualified for all third party contacts of \$25,000 or more or for federally required audit service of any dollar amount.

For each application submitted, ADOT is required to: verify that the applicant (i) Be registered in SAM before submitting its application; (ii) provide a valid Unique Entity Identifier (UEI) number in its application; and (iii) continue to maintain an active SAM registration with current information at all times during which it has an active grant award or an application or plan under consideration. ADOT may not make an award to an applicant until the applicant has complied with all applicable UEI and SAM requirements and, if an applicant has not fully complied with the requirements by the time that ADOT is ready to make an award, ADOT may determine that the applicant is not qualified to receive an award and use that determination as a basis for making an award to another applicant.

Disadvantaged Business Enterprise (DBE)

Recipients of Coordinated Mobility Program funds should take affirmative steps to ensure that socially and economically disadvantaged business enterprises (DBEs) participate in the performance of contracts and subcontracts. This may mean as actual transportation service providers, or as suppliers of commodities or services needed in the operation of transportation service.

DBE Policy

The Arizona Department of Transportation's policy is to ensure that DBEs as defined in 49 CFR Part 26 have an equal opportunity to receive and participate in DOT-assisted contracts. It is also the policy of ADOT to:

- ensure nondiscrimination in the award and administration of USDOT-assisted contracts.
- create a level playing field on which DBEs can compete fairly for USDOT-assisted contracts.
- ensure that the DBE program is narrowly tailored in accordance with relevant law.
- ensure that only firms that meet 49 CFR Part 26 eligibility standards are counted as DBEs.
- help remove barriers to the participation of DBEs in USDOT-assisted contracts.
- assist in the development of firms that can compete successfully in the marketplace outside the DBE program.

DBE Program Compliance Statement

Each LPA (Local Public Agency, Local for-Profit Agency, or Local non-Profit Agency) and sub-recipient must complete and have its executive officer sign a sub-recipient DBE Program Compliance Statement. By signing the statement, the LPA/sub-recipient agrees to: use solicitation language provided by ADOT defining DBE requirements for all construction, professional services, and procurement contracts; conduct post-award monitoring and reporting using the online DBE data collection and reporting system (https://arizonalpa.dbesystem.com); ensure commercially useful function compliance post-award; and designate a single point of contact for DBE compliance purposes.

Nondiscrimination Assurance

Sub-recipients (including vehicle recipients) or subcontractors should not discriminate against anyone in connection with the award and performance of any USDOT-assisted contract or in the administration of its DBE program on the basis of race, color, sex or national origin.

DBE Data Collection

LPAs and sub-recipients agree to collect information regarding solicitations in which a DBE contract goal has been established. Information to collect includes: names and contact information of DBE firms that will participate in the contract; a description of the work that each DBE will perform; the dollar amount of the participation of each DBE firm participating; written and signed documentation of commitment to use a DBE subcontractor whose participation is being used to meet a contract goal; written and signed confirmation from the DBE that it is participating in the contract as provided in the prime contractors commitment; and if the contract goal is not met, evidence of good faith efforts.

DBE Reporting

LPAs and sub-recipients are to report on Coordinated Mobility funded projects (other than vehicle purchases) with competitive contracting opportunities outside the organization (such as operating, preventive maintenance and mobility management) through the Arizona Local Public Agencies DBE Reporting System at www.arizonalpa.dbesystem.com. Agencies must report on a monthly or quarterly basis depending on their reimbursement submissions.

BECO Office Contact Information

The Business Engagement and Compliance Office (BECO) is responsible for ensuring that ADOT, its sub-recipients, contractors and consultants achieve full compliance with all applicable federal regulations related to disadvantaged and small business inclusion, and equal and fair employment opportunities in

contracting. For detailed information pertaining to Disadvantaged Business Enterprise (DBE) and Local Public Agency (LPA) Contract Management System requirements, please contact:

ARIZONA DEPARTMENT OF TRANSPORTATION

Business Engagement and Compliance Office

LPA Sub-recipient Program Manager

Melanie Peterson

1135 North 22nd Avenue, Mail Drop 154A, Phoenix, AZ 85009

Phone: (602)712-7761 Email: LPAcontractorcompliance@azdot.gov

Drug and Alcohol Testing

Sub-recipients only receiving Section 5310 funding are not subject to FTA's Drug and Alcohol testing rules but must comply with the Federal Motor Carrier Safety Administration (FMCSA) rule for all employees who hold commercial driver's licenses (49 CFR Part 382). Section 5310 subrecipients that also receive funding under one of the covered FTA programs (Section 5307, 5309 or 5311) should include any employees funded under Section 5310 projects in their testing program.

The vast majority of Coordinated Mobility Program funded projects use vehicles that do not require commercial licenses of drivers to operate. However, if vehicles require drivers with CDLs, FMCSA drug testing requirements apply. If your agency employs a CDL driver, please contact ADOT for additional information.

Employee Political Activity

To the extent applicable, subrecipients agree to comply with the provisions of the Hatch Act, 5 U.S.C. 1501-1508 and 7324-7326, and U.S. Office of Personnel Management regulations, "Political Activity of State or Local Officers or Employees, " 5 CFR Part 151. The Hatch Act limits the political activities of State and local agencies and their officers and employees whose principal employment activities are financed in whole or part with Federal funds, including Federal grants.

Energy Conservation

Subrecipients agree to comply with applicable mandatory energy efficiency standards and policies of applicable State energy conservation plans issued in accordance with the Energy Policy and Conservation Act, as amended (42 U.S.C. 6321 et seq.). Subrecipients agree to perform an energy assessment for any building constructed, reconstructed or modified with FTA assistance as provided in the FTA regulations "Requirements for Energy Assessments" per 49 CFR Part 622, subpart C.

Environmental Considerations

All funding provided by ADOT with FTA funds requires an environmental determination. Most projects funded in the Section 5310 program will qualify as Categorically Excluded in compliance with the National Environmental Policy Act (NEPA) however capital projects for construction activities may require

additional information before ADOT can fund the activity. Please contact your ADOT Program Manager if you are applying for any capital construction activity.

Environmental Justice.

Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, requires the USDOT and FTA to make environmental justice part of their mission by identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effect of their programs, policies and activities on minority populations and/or low-income populations. Environmental justice at FTA includes incorporating environmental justice and nondiscrimination principles into transportation planning and decision-making processes as weel as project-specific environmental reviews. FTA Circular 4703.1 provides FTA recipient and subrecipients with guidance and instructions necessary to carry out the Executive Order.

Intergovernmental Review

Executive Order 12372 and DOT regulations, "Intergovernmental Review of Department of Transportation Programs and Activities" (49 CFR Part 17), require that a grant applicant applying for FTA funds comply with the State's intergovernmental review process. ADOT complies with this requirement for all subrecipients.

Labor Protection

Title 49 U.S.C. 5333 (b) requires that, as a condition of FTA financial assistance, fair and equitable arrangements must be made to protect the interests of employees affected by such assistance. The Department of Labor (DOL) is responsible under federal law for the administration of Section 5333(b).

Section 5333(b) conditions, as determined by the Secretary of Transportation, are not necessary and appropriate to sub-recipients of the Section 5310 program. Therefore, ADOT is not required to collect or submit information to the Department of Labor in relation to the Section 5310 program application.

Subrecipient award funding for capital construction projects must comply with Davis Bacon Act prevailing wage requirements.

Private Sector Participation

Federal law requires the public to be involved in the transportation planning process, and specifically requires that private providers be provided an opportunity to be consulted in developing transportation plans and programs in both urbanized and rural areas. Public involvement processes must be proactive and provide complete information, timely public notice, full public access to key decisions, and opportunities for early and continuing involvement throughout the transportation planning and programming process.

Restrictions on Lobbying

Lobbying is defined as influencing or attempting to influence an officer or employee of any Federal department or agency, a member of Congress, an officer or employee of Congress, or an employee of a member of Congress in connection with obtaining a federal grant, cooperative agreement, or any other federal award.

Subrecipients, and third party contractors applying for or receiving FTA assistance exceeding \$100,000 must certify they will not make any payment of Federal Assistance for such purposes and must complete

and submit standard form SF-LLL to disclose the expenditure of non-Federal funds for such purposes (49 CFR Part 20).

School Bus Requirements

Section 5323(f) of title 49 U.S.C prohibits the use of FTA funds for exclusive school bus transportation for school students and school personnel. The implementing regulations (49 CFR Part 605 does permit regular service to be modified to accommodate school students along with the general public (known a "tripper service").

Providing Section 5310 vehicles for social service programs is not considered a school program. Subrecipients may operate multifunctional school activity vehicles that meet the safety requirements for school transportation, as long as they do not provide exclusive school service.

Other Federal Requirements

Accessibility

Agency agrees that products and services provided shall be in accordance with the 42 U.S.C. Sections 12101 et seq. and DOT regulations, "Transportation Services for Individuals with Disabilities (ADA)," 49 CFR Part 37; and Joint ATBCB/DOT regulations, "Americans with Disabilities (ADA) Accessibility Specifications for Transportation Vehicles," 36 CFR Part 1192 and 49 CFR Part 38.

Federal Regulation Changes

Agency shall at all times comply with all applicable FTA regulations, policies, procedures and directives, including without limitation those listed directly or by reference in the current FTA Master Agreement, as may be amended or promulgated from time to time during the term of this Project. The agency's failure to comply shall constitute a material breach of the Project. Current FTA Master Agreement can be viewed at: FTA Master Agreements.

No Federal Government Obligations to Third Parties

Agency agrees that, notwithstanding any concurrence by the Federal Government in or approval of the solicitation or award of the underlying Project, absent the express written consent by the Federal Government, the Federal Government is not a party to this Project and shall not be subject to any obligations or liabilities to the Arizona Department of Transportation, agency, or any other party (whether or not a party to the Project) pertaining to any matter resulting from the underlying Project.

Program Fraud and False or Fraudulent Statements or Related Acts

Agency acknowledges that the provisions of the Program Fraud Civil Remedies Act of 1986, as amended, 31 U.S.C. SS 3801 et seq. and U.S. DOT regulations, "Program Fraud Civil Remedies," 49 C.F.R. Part 31, apply to its actions pertaining to this Project. Upon execution of the Project, the agency certifies or affirms the truthfulness and accuracy of any statement it has made, it makes, it may make, or causes to be made, and pertaining to the underlying Project or the Federal Transit Administration (FTA) assisted Project for which the Project work is being performed. In addition to other penalties that may be applicable, the agency further acknowledges that if it makes, or causes to be made, a false, fictitious, or fraudulent claim, statement, submission, or certification, the Federal Government reserves the right to impose the penalties of the Program Fraud Civil Remedies Act of 1986 on the agency to the extent the Federal Government deems appropriate.

Appendix

Contact Information ADOT Multimodal Planning Division Transit Contacts

ARIZONA DEPARTMENT OF TRANSPORTATION

Multimodal Planning Division

206 South 17th Avenue, MD 310B Phoenix, Arizona 85007

MPD Main Number: 602-712-7333

Name	Role	Telephone Number	Email Address
Tina Munoz	Transit Group Manager	480-480-8390	tmunoz@azdot.gov
Aubree Perry	Assistant Transit Manager	480-745-5367	aperry2@azdot.gov
Shatawn Reed	Transit Program Manager	602-712-7318	sreed2@azdot.gov
Luke Taylor	Transit Program Manager	480-848-3545	ltaylor3@azdot.gov
Jesse Zaragoza	Transit Program Manager	480-848-6756	jzaragoza2@azdot.gov
Vacant Position	Transit Program Manager		
Ann Cochran	Management Analyst 3 (Insurance)	602.712.7463	ACochran@azdot.gov
Edmund Shepard	Management Analyst 3 (Vehicles)	602.712.8631	EShepard2@azdot.gov
Vacant Position	Contract Specialist 3 (RTAP liaison)		

Website and Key Links

The ADOT website provides valuable information about ADOT's public transit programs. Dedicated web pages for the 5310 Coordinated Mobility Program can be accessed at https://azdot.gov/planning/transit-programs-and-grants/5310-enhanced-mobility-seniors-and-individu als-disabilities under Planning, Transit Programs and Grants, Enhanced Mobility of Seniors and Individuals with Disabilities.

District Maps for COG / MPO Contacts

https://azdot.gov/planning/contact-planning/cog-and-mpo-contacts

MAP to enter address to determine Regional designation of Urban, Small Urban or Rural

 $\frac{htthttps://adot.maps.arcgis.com/apps/instant/lookup/index.html?appid=b51690b2646e4ba29a20ec8fce4abbceps://www.arcgis.com/home/webmap/viewer.html?webmap=d5b17650855c4a119298aed4de3b9ccb&extent=-118.4334,29.0647,-102.2066,38.194$

Mobility Manager Contacts

https://azdot.gov/planning/transit-programs-and-grants/5310-enhanced-mobility-seniors-and-individuals-disabilities

Coordinating Council on Access and Mobility (CCAM)

https://www.transit.dot.gov/coordinating-council-access-and-mobility

Coordinating Council on Access and Mobility (CCAM) Federal Fund Braiding Guide

https://www.transit.dot.gov/regulations-and-programs/ccam/about/coordinating-council-access-and-mobility-ccam-federal-fund

E-Grants - New Log-in site available 1/21/2025: AZDOT-E-Grants.Intelligrants.com

"E-Grants User Guide" at www.azdot.gov/transitguidebooks - Under "More Information" section

National RTAP

https://www.nationalrtap.org/

National RTAP Procurement Pro

https://www.nationalrtap.org/Technology-Tools/ProcurementPRO

3rd Party Vehicle Inspection Form

https://azdot.gov/sites/default/files/2019/07/42-0102-vehicle-inspection-form.pdf

Vehicle Disposal Form

https://azdot.gov/sites/default/files/2019/08/Vehicle-Disposal-Request-Form.pdf

ADOT DBE Reporting System

www.arizonalpa.dbesystem.com

FTA Master Agreement

https://www.transit.dot.gov/funding/grantee-resources/sample-fta-agreements/fta-grant-agreements

Email Addresses:

Single Audit- singleaudit@azdot.gov

DBE Contract Assistance - LPAcontractorcompliance@azdot.gov

Insurance Submissions

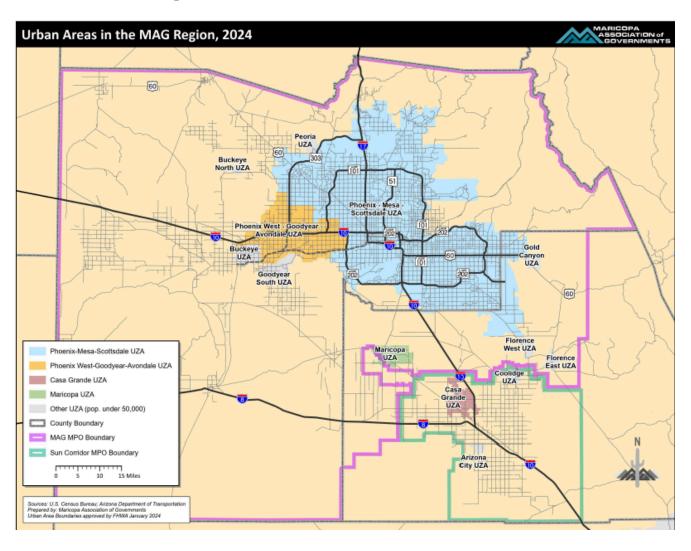
Yearly Renewals - mlb mpd@azdot.gov

New Vehicles - minscertificate@azdot.gov

COG/MPO Regional Contacts					
BULLHEAD CITY METROPOLITAN City, Arizona 86442	PLANNING ORGANIZATION (BI	ICMPO) 2355 Trane Road, Bullhead			
Juan Loera	jloera@bullheadcityaz.gov	PHONE: (928) 763-0123 ext 8268			
Felicia Mondragon, Mobility Manager	feliciam@wacog.com	PHONE: (928) 753-1374			
CENTRAL ARIZONA GOVERNMEN 1075 South Idaho Road Suite 300	` ')			
Zeena Gagnon, Mobility Manager	zgagnon@cagaz.org	PHONE: (480) 474-9300			
CENTRAL YAVAPAI METROPOLITA Suite E, Prescott, Arizona 86301	AN PLANNING ORGANIZATION (CYMPO) 1971 Commerce Center Circle,			
Michael Lamar , Mobility Manager	Michael.Lamar@yavapaiaz.gov	PHONE: (928)442-5730			
Amanda Hardt	Amanda.Hardt@yavapaiaz.gov	PHONE: (928)442-5730			
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MAG Urbanized Map - 2020 Census



Passenger Trip Calculation

PASSENGER TRIP CALCULATION

(To be used in conjunction with related application questions)

This appendix document explains the way passenger trips are calculated for the Section 5310 program. Use the following formulas as a guideline in calculating passenger trip numbers for the application. Sub-recipients are required to track the number of passenger trips carried. Applicants for new projects may estimate the anticipated ridership using the following guidelines.

In ADOT programs a passenger "trip" is a **one-way trip**, where a passenger boards the vehicle, is taken to a destination and gets off the vehicle at the destination, discounting incidental stops such as a one minute letter drop off or a restroom break as part of a primary trip purpose.

Human service programs may require different or additional tracking and reporting standards. Please consider this when developing or updating tracking forms. In the following examples the number of individuals served is identified as this may assist in understanding how human service agency reporting requirements compare to the ADOT definition of a passenger trip.

Two options are provided for some of the calculations.

Trip Examples:

- 4 people enter a van at a local senior center and then get off at the local grocery store. This routing counts as 4 passenger trips. The van is idle until it picks up the same people at the grocery store later and returns them to the senior center. This return route counts as an additional 4 trips. This van has provided 8 one-way trips for 4 individuals.
- □ 1 person boards a van and is taken to the doctor. (1 trip). The driver then picks up 3 people at the adjacent clinic and takes them to the senior center (3 more trips). The driver returns to pick up the person visiting the doctor and returns her to the senior center (1 more trip). This vehicle has provided 5 one-way passenger trips for 4 individuals. Three people each made one one-way trip and one person made two one-way trips.
- □ 10 people are picked up at the agency's rehabilitation center in the morning and taken on a driving field trip where the only stop is a brief restroom break. The van returns these 10 individuals to the center at the end of the excursion. 10 one-way passenger trips were made by the van this day.

Certification of Equivalent Service

The Certification of Equivalent Service can be found on the ADOT MPD Transit website at https://www.azdot.gov/transitguidebooks (See More Information)

Sections 5339/5310/5311

Certification of Equivalent Service

(name of agency) certifies that its demand responsive service offered to individuals with disabilities, including individuals who use wheelchairs, is equivalent to the level and quality of service offered to individuals without disabilities. Such service, when viewed in its entirety, is provided in the most integrated setting feasible and is equivalent with respect to:

- (1) Response time;
- (2) Fares;
- (3) Geographic service area;
- (4) Hours and days of service;
- (5) Restrictions on trip purpose;
- (6) Availability of information and reservation capability; and
- (7) Constraints on capacity or service availability.

Public Demand Responsive Agencies: In accordance with 49 CFR 37.77, public funded entities operating demand responsive systems for the general public which receive financial assistance under section 18 of the Federal Transit Act must file this certification with the appropriate state program office before procuring any inaccessible vehicle. Public entities receiving FTA funds under any other section of the FTA Act must file the certification with the appropriate FTA regional office. This certification is valid for no longer than one year from its date of filing.

ADOT requires all participants to certify equivalent service when requesting to purchase non-ADA accessible vehicles. By signing this certification, the above-named agency is certifying that it has a mechanism in place to provide rides to individuals with disabilities. The ride must be provided in a manner equivalent to the service provided by the above-named agency to individuals without disabilities.

All Agencies: Attach a description of how you provide rides to individuals with disabilities
(name of authorized transit official)
(title of authorized transit official)
(signature)

In-Kind Match Valuation Proposal Form

In-Kind Match Valuation Proposal

When preparing documentation for verification of matching funds, Sub-recipients must follow the instructions provided in Section II, Part II, subsection D of the ADOT Coordinated Mobility Grant Program Guidebook. The use of this form is required for submission with an application if the applicant intends to use in-kind resources as a source of local match. One form should be completed for **each** source of in-kind match provided that it will be used as local match for the project requested.

rposes: \$ fy or describe the (a) item bei for service, (b) nature of the good (c) when the goods and/or service alue of the goods and/or service follow the third-party verification.
fy or describe the (a) item bei for service, (b) <i>nature</i> of the goo (c) <i>when</i> the goods and/or service alue of the goods and/or service
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Sample In-Kind Match Tracking Form

Match Worksheets

The forms provided allow agencies to accurately keep a record of all in-kind contributions from an independent third-party such as volunteer time, equipment, materials and supplies, consultants and contracts, and other types of contributions received during each grant period.

VOLUNTEER PERSONNEL

Volunteer Name:			
Volunteer Primary Job Duties:	_		
Hourly Rate			
Activity (List All Related Volunteer Activities Here)	Date	Hours	Total Value
TOTAL FOR MONTH			
Signature of Person Completing Report:			-
Date:			

FFY25 Grant Guidebook

Donated Equipment, Material and Supplies Form

Date	Description	Unit Value	Total Contribution
			Grand Total \$
	I	I	
Notes/Expla	anation:		
Signatura of	f Person Completing Repo	ort	
		JI L	
ı itle			

Date_____

Consultant and Contracts Form

Date	Consultant - Contractor	Description of Activity	Number of Days	Daily Rate	Computation of Value	Total Contribution

Notes/Explanation:	
Signature of Person Completing Report	
Title	
Date	

Insurance Checklist Form

INSTRUCTIONS/TIPS/INFORMATION TO EASE THE INSURANCE PROCESS

Share this Checklist and the insurance requirements in your Agreement with your risk manager, insurance broker, or insurance agent.

Gather the documents described at each checkbox below (you must provide ADOT with a copy of each)

Sign the Checklist, attach required documents, and submit by email to ADOT Risk Management at mpd@azdot.gov. Please include the Agency Name and Agreement Number in the subject line. The body should say, "Please Review."

CERTIFICATE OF INSURANCE (OR EVIDENCE OF SELF-INSURANCE)	
	Certificate of Insurance OR Evidence of self-insurance (include required additional insured, waiver, primary/non-contributory language)
	Recipient Initials ertificate Holder should read: The State of Arizona or ADOT, 1324 N. 22 nd Ave., Phoenix, AZ 85009 MMERCIAL GENERAL LIABILITY
	Additional Insured endorsement form / policy section / self-insurance language Waiver of Subrogation endorsement form / policy section / self-insurance language Primary and Non-Contributory endorsement form / policy section / self-insurance language
	Recipient Initials
AUTOMOBILE COVERAGE	
	Additional Insured endorsement form / policy section / self-insurance language Waiver of Subrogation endorsement form / policy section / self-insurance language Physical Damage coverage – Certificate of Insurance indicates maximum \$5000 collision and comprehensive deductible (does not apply to evidence of self-insurance)
	Recipient Initials
WORKER'S COMPENSATION	
	Waiver of Subrogation endorsement form or self-insurance language
	Recipient Initials
Re	ecipient Representative Signature:Date: